APPENDIX 3: ASSESSMENT OF GIVING EFFECT TO THE NPS-IB THROUGH THE ECOSYSTEMS AND INDIGENOUS BIODIVERSITY CHAPTER

Statutory context

- The NPS-IB must be given effect to "as soon as reasonably practicable"¹ although the Resource Management (Freshwater and Other Matters) Amendment Bill proposes to disapply that requirement for a 3-year period which commences with the Amendment Act.
- Part 3 of the NPS-IB sets out a "non-exhaustive lists of things that must be done to give effect to" the NPS-IB. Many of these NPS-IB provisions are highly directive and generally leave little flexibility to choose how they are implemented.
- The scope of the Far North Proposed District Plan (PDP) includes an indigenous biodiversity chapter and there are numerous submission points seeking alignment of the PDP with the NPS-IB. •

Key principles guiding the approach to give effect to the NPS-IB though the PDP

- Significant amendments to the notified Ecosystem and Indigenous Biodiversity chapter (the IB Chapter) to give effect to the NPS-IB are not recommended because a future plan change would provide a fairer opportunity for interested persons to comment and participate in the process.
- The PDP cannot give effect to any of the NPS-IB provisions relating to Significant Natural Areas (SNAs) as these areas need to be mapped in district plans (by definition) before the SNA provisions in the NPS-IB apply. It is therefore • recommended that all provisions relating to SNAs in the NPS-IB are given effect to through a future plan change process.
- It is not practicable to give effect to NPS-IB provisions that require further engagement and partnership with tangata whenua and landowners through the PDP and these need to be given effect to through a future plan change process.
- It is not practicable to give effect to NPS-IB provisions that require further technical/ecological work (e.g. identifying highly mobile fauna areas) through the NPS-IB and these need to be given effect to through a future plan change process.

NPS-IB Objective/Policy	NPS-IB Part 3 — Implementation Clause	Relevant provisions in Ecosystem and Indigenous Biodiversity chapter (as notified)	Recommendations to give effect to NPS-IB provision through P
 (1) The objective of this National Policy Statement is: (a) to maintain indigenous biodiversity across Aotearoa New Zealand so that there is at least no overall loss in indigenous biodiversity after the commencement date; and (b) to achieve this: (i) through recognising the mana of tangata whenua as kaitiaki of indigenous biodiversity; and (ii) by recognising people and communities, including landowners, as stewards of indigenous biodiversity; and (iii) by protecting and restoring indigenous biodiversity as necessary to achieve the overall maintenance of indigenous biodiversity; and 	N/A – the NPS-IB objective has no specific Part 3 implementation clause as all policies and implementation clauses of the NPS-IB give effect to the objective.	 Objectives IB-O1, IB-O2, IB-O3, IB-O4, IB-O5 are strongly aligned with the NPS-IB objective, which includes a number of related elements. In particular: IB-O1 seeks to protect significant indigenous vegetation and significant habitats of indigenous fauna. IB-O2 seeks to maintain and restore indigenous biodiversity while providing for the social, economic, and cultural wellbeing of people and communities. IB-O3 recognises and provides for the relationship between tangata whenua and indigenous biodiversity. IB-O4 seeks to recognise and provide for the role of tangata whenua as kaitiaki and landowners as stewards in protecting and restoring significant biodiversity and indigenous biodiversity. IB-O5 promotes the restoration and enhancement of indigenous biodiversity. 	Overall, I consider that objectives in the IB Chapter are strongly Recommendation: Retain IB-O1 to IB-O5 (subject to amendmen response to specific submissions points) which collectively give of

¹ Clause 4.1(1) of the NPS-IB states that "Every local authority must give effect to this National Policy Statement as soon as reasonably practicable". This is slightly different from the general requirement in section 55(2D) for local authorities to give effect to national policy statements as "soon as practicable".

PDP or future plan change process

ly aligned with the NPS-IB objective.

ents recommended in section 42A report in e effect to the NPS-IB objective.

NPS-IB Objective/Policy	NPS-IB Part 3 — Implementation Clause	Relevant provisions in Ecosystem and Indigenous Biodiversity chapter (as notified)	Recommendations to give effect to NPS-IB provision through P
(iv) while providing for the social, economic, and cultural wellbeing of people and communities now and in the future.			
Policy 1: Indigenous biodiversity is managed in a way that gives effect to the decision-making principles and takes into account the principles of the Treaty of Waitangi.	Clause 3.2: Role of decision-making principles	The IB Chapter does not include any "decision-making principles" as defined in Clause 1.5 of the NPS-IB. However, there are numerous provisions that relate to the principles of the Treaty of Waitangi, which have been taken into account when preparing the IB Chapter. Of particular relevance are IB-O3, IB-O4, IB-P5, IB-P6, IB-P10 and IB-R2. There are also numerous other provisions relating to the principles of the Treaty of Waitangi in the PDP, including in the Tangata Whenua, Treaty Settlement Overlay and Māori Purpose Zone chapters.	I consider that the IB Chapter is broadly consistent with Policy 1 decision-making principles. Clause 3.2 of the NPS-IB directs that "decision-making principles" when implementing the NPS-IB in t procedural requirement which cannot practicably be given effect recommend that the NPS-IB "decision-making principles" are give change to give effect to the NPS-IB in full. Recommendation: Policy 1 and Clause 3.2 in the NPS-IB are give which implements the NPS-IB in full.
Policy 2: Tangata whenua exercise kaitiakitanga for indigenous biodiversity in their rohe.	Clause 3.3: Tangata whenua as partners	IB-O seeks to recognise and provide for the relationship between tangata whenua and indigenous biodiversity, including taonga species and habitats and IB-O4 seeks to recognise and provide for the role of tangata whenua as kaitiaki.	Clause 3.3 sets out detailed direction to involve tangata whenua indigenous biodiversity, including when developing plan provisio 3.3 also include specific direction relating to early and meaningf providing opportunities for tangata whenua to exercise kaitiakit arrangements etc. This is a procedural requirement and it is not to Clause 3.3 in full through the PDP, as this requires a partnersh broader arrangements that sit outside the PDP. However, it is put to the direction relating to the role of tangata whenua as kaitiak notified policy. Recommendation: Include a new policy in the IB Chapter to par IB and give effect to Policy 2 and Clause 3.3 in full through a futu My recommended new policy is: <u>Ensure that the protection, maintenance and restoration of indi</u> a. <u>recognises and values the mana of tangata whenua as la</u> b. <u>provides specific opportunities for tangata whenua to e</u> tikanga Māori.
	Clause 3.18: Māori lands	IB-P6 and IB-R2 in the IB Chapter relate to the use and development of Māori lands. There are also specific provisions relating to the use and development of Māori land in the Treaty Settlement Overlay and Māori Purpose Zone chapters of the PDP.	Clause 3.19 requires local authorities to work in partnership wit "specified Māori land" to develop provisions that, to the extent indigenous biodiversity on specified Māori land; and (b) protect Māori land. This partnership approach is a procedural requireme best done in tandem with the process to identify SNAs based on transparency. Therefore, it is not practicable or appropriate to g through the PDP. Recommendation: Clause 3.18 in the NPS-IB is given effect to the
	Clause 3.19: Identified taonga	IB-O3 in the IB Chapter provides high level direction to recognise the relationship between tangata whenua and <i>"taonga species</i> <i>and habitats"</i> but there are no specific provisions relating to the identification of taonga species.	 effect to the NPS-IB in full. This will allow a partnership approach implemented as directed by the NPS-IB. Clause 3.19 prescribes a specific process for territorial authorities whenua to identify taonga species, populations and ecosystems develop and requires partnership with tangata whenua. Therefore give effect to Clause 3.19 through the PDP.

y 1 of the NPS-IB with the exception of the hat local authorities give effect to the in their regions and districts. This is a ffect to through the PDP. Therefore, I given effect to through the future plan

iven effect to through a future plan change

nua as partners in all aspects of managing risions to give effect to the NPS-IB. Clause ngful engagement with tangata whenua, akitanga, investigate joint management not practicable or appropriate to give effect ership approach and consideration of s practicable and appropriate to give effect ciaki and this will also address a gap in the

partly give effect to Clause 3.3(2) in the NPSfuture plan change to implement the NPS-IB.

ndigenous biodiversity is done in a way that: as kaitiaki; and

to exercise kaitiakitanga in accordance with

with tangata whenua and owners of ent practicable: (a) maintain and restore ect SNAs and identified taonga on specified ement that will take time to develop and is on the principles of partnership and o give effect to Clause 3.19 in the NPS-IB

through a future plan change that gives ach with tangata whenua to be

ities to work in partnership with tangata ms. This is a process that will take time to efore, it is not practicable or appropriate to

NPS-IB Objective/Policy	NPS-IB Part 3 — Implementation Clause	Relevant provisions in Ecosystem and Indigenous Biodiversity chapter (as notified)	Recommendations to give effect to NPS-IB provision through P
			Recommendation: Clause 3.19 in the NPS-IB is given effect to the give effect to the NPS-IB in full. This will allow a partnership apprimplemented as directed by the NPS-IB.
Policy 3: A precautionary approach is adopted when considering adverse effects on indigenous biodiversity.	Clause 3.7: Precautionary approach	N/A – there are not specific provisions in the IB Chapter relating to a precautionary approach.	Clause 3.7 does not specifically require local authorities to make simply to adopt a precautionary approach when there is uncerta biodiversity, but these effects could potentially be significant. In give effect to this direction through a specific amendment to IB-I is a matter to consider when assessing resource consent applicat
			Recommendation: I recommend that Policy 3 and Clause 3.7 are IB-P10 as follows:
			"adopting a precautionary approach where the effects of unknown, or little understood and those effects could co indigenous biodiversity".
Policy 4: Indigenous biodiversity is managed to promote resilience to the effects of climate change.	Clause 3.6: Resilience to climate change	N/A – the IB Chapter does not include any provisions specific to promoting the residence of indigenous biodiversity to climate change.	Clause 3.6 does not specifically require local authorities to make out actions local authorities should take to promote resilience of change and recognise the role of indigenous biodiversity in mitig Policy 4 and Clause 3.6 is relatively specific and I consider that it to this direction without causing any natural justice issues. There Chapter provide greater recognition of ecosystems services, inclu- change, which I consider provide the necessary scope for my rec
			Recommendation: The IB Chapter is amended to give effect to P clause in IB-P10 as follows:
			<u>"promoting the resilience of indigenous biodiversity to control of indigenous biodiversity in mitigating the effects of clines.</u>
Policy 5: Indigenous biodiversity is managed in an integrated way, within and across administrative boundaries.	Clause 3.4: Integrated approach	There are no provisions in the IB Chapter that relate specifically to the integrated management of indigenous biodiversity. However, the PDP takes an integrated management approach to the use, development or protection of land and associated natural and physical resources. This is reflected in the General	Clause 3.4 in the NPS-IB does not require local authorities to mal plans to give effect to the provision – rather the direction is to m integrated way by setting out what this means in practice (e.g. re whole environment and interactions between the terrestrial env marine areas).
		Approach section in the PDP, which states that "integrated resource management requires coordination and cooperation between authorities for management issues that extend across boundaries and across jurisdictions."	The specific direction in Clause 3.4 is also more focused on how I management across different environments and administrative I of specific plan provisions. On this basis, I do not consider that th provisions to give effect to Policy 5 and Clause 3.4 at this point.
			Recommendation: No amendments to the IB Chapter, but considint integrated management of indigenous biodiversity is required as implement the NPS-IB in full.
Policy 6: Significant indigenous vegetation and significant habitats of indigenous fauna are identified as significant	Clause 3.8: Assessing areas that qualify as significant natural areas Clause 3.9: Identifying SNAs in district plans	The IB Chapter includes provisions relating to identification of SNAs, but these are not aligned with the detailed NPS-IB requirements for SNA mapping (discussed in detail in Key Issue 2 in the section 42A report).	The NPS-IB provisions relating to SNA mapping are detailed and provisions will require a robust approach to district-wide SNA ma accurate (physical inspection where practicable) and collaborativ landowners and tangata whenua). It is not practicable or approp requirements through the PDP for the reasons outlined in the se
natural areas (SNAs) using a consistent approach.			Recommendation: The IB Chapter is amended to remove reference detail in Key Issue 2 in the section 42A report) and the NPS-IB pro- given effect to through a future plan change process that implement

through a future plan change process to pproach with tangata whenua to be

ke changes to plans – the direction is rtainty about the effects on indigenous In my view, it is practicable for the PDP to B-P10 so that the precautionary approach cations.

are given effect to through a new clause in

ts on indigenous biodiversity are uncertain, I cause significant or irreversible damage to

ke changes to plans – the direction sets e of indigenous biodiversity to climate itigating climate change. The direction in : it is practicable for the PDP to give effect ere are submissions requesting the IB including improving resilience to climate recommended changes.

Policy 4 and Clause 3.6 through a new

o climate change and recognising the role climate change."

nake changes to policy statements and o manage indigenous biodiversity in an c. recognising the interconnectedness of the environment, freshwater and the coastal

w local authorities achieve integrated ve boundaries rather than the development t the PDP needs to include specific t.

nsider whether specific direction relating to I as part of the future plan change to

nd directive. Giving effect to these mapping that follows a transparent, ative process (engagement with opriate to give effect to these section 42A report.

rences to identifying SNAs (discussed in provisions relating to SNA mapping are lements the NPS-IB in full.

NPS-IB Objective/Policy	NPS-IB Part 3 — Implementation Clause	Relevant provisions in Ecosystem and Indigenous Biodiversity chapter (as notified)	Recommendations to give effect to NPS-IB provision through P
Policy 7: SNAs are protected by avoiding and managing adverse effects from new subdivision, use and development.	Clause 3.10: Managing adverse effects on SNAs of new subdivision, use, and development Clause 3.11: Exceptions to clause 3.10(2)	The IB Chapter includes provisions relating to the protection of SNAs, but these are not aligned with the detailed requirements in Clause 3.10 to avoid certain adverse effects on SNAs and the exceptions for certain activities (e.g. specified infrastructure) in Clause 3.11.	It is not appropriate or practicable for the PDP to give effect to N protection of SNAs. This is because these provisions are premise plans (based on the NPS-IB definition of SNAs). Further, my under relating to SNA mapping and subsequent protection of those are intended to be implemented together (for a range of reasons). A given effect to through a future plan change process.
			Recommendation: Delete references to SNA from the IB Chapter relating to the protection of SNAs through a future plan change
Policy 8: The importance of maintaining indigenous biodiversity outside SNAs is recognised and provided for.	Clause 3.16: Indigenous biodiversity outside SNAs	IB-O2, IB-P2, IB-P3, IB-P4 and IB-P5 include direction relevant to maintaining indigenous biodiversity outside SNAs and managing adverse effects on non-significant indigenous biodiversity. However, this direction is not aligned with Clause 3.16 which sets out specific requirements to apply the <i>"effects management</i> <i>hierarchy"</i> (defined in the NPS-IB) to significant adverse effects outside SNAs and manage other adverse effects to give effect to the NPS-IB objective and policies.	The direction in Policy 8 and Clause 3.16 applies "outside SNAs". should apply throughout the Far North District as the PDP does NPS-IB). However, this would create a tension with NZCPS Policy direct where certain adverse effects need to be avoided and wh avoided. I consider this issue in detail in Key Issue 8 of the section recommend the following amendments to reconcile this higher
			 IB-P2 and P3 are amended to better align with Policy 4.4.1 i the NZCPS) including specific direction on when adverse effe be avoided. IB-P4 is amended to apply to other "significant adverse effe accordance with the "effects management hierarchy" to giv
			Recommendation: IB-P4 is amended to give effect to the directi
Policy 9: Certain established activities are provided for within and outside SNAs.	Clause 3.15: Managing adverse effects of established activities affecting SNAs Clause 3.17: Maintenance of improved pasture	IB-P5 in the IB Chapter provides direction relating to existing activities, primary production and the protection of SNAs. IB-R1 also enables indigenous vegetation clearance associated with certain existing activities.	For the same reasons as outlined above, it is not appropriate or give effect to NPS-IB requirements relating to the protection of the SNAs from existing activities and the maintenance of improved provisions a SNA. This is because the SNAs effects management provisions being identified in district plans. This will require a separate plan provisions relating to SNA mapping and protection of those area
			Recommendation: The NPS-IB provisions relating to the protect improved pasture for farming are given effect to through a future the NPS-IB in full.
Policy 10: Activities that contribute to New Zealand's social, economic, cultural, and environmental wellbeing are recognised and provided for	Clause 3.5: Social, economic, and cultural wellbeing	There are numerous provisions in the IB Chapter that relate to social, economic and cultural well-being, including IB-O2, IB-P5, IB-P10, and the permitted vegetation clearance associated with different activities under IB-R1.	I consider that IB Chapter is broadly aligned with these NPS-IB pr O4 and IB-P5. However, I also consider that there is an opportur Clause 3.5 through a discrete amendment to IB-P10 in the IB Cha make this amendment through the PDP and there is scope to do
as set out in this National Policy Statement.			Recommendation: Policy IB-10 is amended to give effect to Policy through a new clause as follows: "the extent to which the proposed activity provides for a wellbeing of people and communities".
Policy 11: Geothermal SNAs are protected at a level that reflects their vulnerability, or in accordance with any pre- existing underlying geothermal system classification.	Clause 3.13: Geothermal SNAs	N/A – there are no provisions relating to geothermal SNAs in the IB Chapter.	The Far North District contains some geothermal systems, but fu determine whether these are geothermal SNAs (as defined in th specific requirements to work in partnership with tangata when geothermal SNAs that provides a level of protection that reflects SNAs. It is not appropriate or practicable to give effect to these r further technical work and partnership with tangata whenua is r

o NPS-IB requirements relating to the ised on SNAs first being identified in district nderstanding is that the NPS-IB provisions areas in Part 3, sub-part 2 of the NPS-IB are). Accordingly, these provisions must be

oter and give effect to the NPS-IB provisions ge that implements the NPS-IB in full.

s". It could therefore be argued that it es not include any SNAs (as defined in the licy 11 and Policy 4.4.1 in the RPS which where significant adverse effects need to be tion 42A report (IB-P2, IB-P3 and IB-P4) and er order direction:

1 in the RPS (which already gives effect to effects or significant adverse effects must

ffects" and require these to be managed in give effect to Clause 3.16(1) in the NPS-IB.

ction in Clause 3.16(1) in the NPS-IB.

or practicable in my view for the PDP to of the ecological integrity and extent of ed pasture for farming where this may affect ns in the NPS-IB are premised on SNAs first lan change process where the NPS-IB reas can be implemented together.

ection of SNAs from existing activities and ture plan change process that implements

provisions, in particular IB-O2, IB-O3, IBunity to better give effect to Policy 10 and Chapter. I consider that it is practicable to do so through submissions.

olicy 10 and Clause 3.5 in the NPS-IB

or the social, economic and cultural

t further technical work is required to the NPS-IB). Clause 3.13 then sets out enua to develop provisions to manage ects the vulnerability of the geothermal se requirements through the PDP process as is required.

NPS-IB Objective/Policy	NPS-IB Part 3 — Implementation Clause	Relevant provisions in Ecosystem and Indigenous Biodiversity chapter (as notified)	Recommendations to give effect to NPS-IB provision through PDP or future plan change process
			Recommendation: The NPS-IB provisions relating to geothermal SNAs are given effect to through a future plan change process to implement the NPS-IB in full.
Policy 12: Indigenous biodiversity is managed within plantation forestry while providing for plantation forestry activities.	Clause 3.14: Plantation forests activities	IB-P5 in the IB Chapter provides direction to not impose unreasonable restrictions on primary production activities. IB-R5 provides for plantation forestry and plantation forestry activities as a discretionary activity within a SNA.	For the reasons outlined above, it is not appropriate or practicable for the PDP to give effect to NPS-IB requirements relating to managing the adverse effects of plantation forestry activities on SNAs. This is because these provisions in the NPS-IB are premised on SNAs first being identified in district plans, which requires a future plan change process. Recommendation: Policy 12 and Clause 3.14 in the NPS-IB relating to the adverse effects of plantation forestry activities on SNAs are given effect to through a future plan change that implements the NPS-IB in full.
<i>Policy 13:</i> Restoration of indigenous biodiversity is promoted and provided for.	Clause 3.21: Restoration	IB-O5 and IB-P6 in the IB Chapter promote and encourage restoration of SNAs and indigenous biodiversity.	 The IB Chapter is broadly aligned with the provisions in the NPS-IB relating to the restoration of indigenous biodiversity. However, the IB Chapter does not identify priorities for restoration, as outlined in Clause 3.21 (2), which district plans are required to give effect to. I consider that it is practicable and appropriate to give effect to the priorities for restoration in Clause 3.21 through a new policy in the IB Chapter and that there is scope to do so through submissions. Recommendation: Policy 13 and Clause 3.21 in the NPS-IB are given effect to through a new policy as follows: <i>"Promote the restoration of indigenous biodiversity, with priority given to:</i> <i>a areas of significant indigenous veqetation and significant habitat of indigenous fauna whose ecological integrity is degraded;</i> <i>threatened and rare ecosystems representative of naturally occurring and formerly present ecosystems;</i> <i>areas of indigenous biodiversity or buffering functions;</i> <i>natural inland wetlands where ecological integrity is degraded or these no longer retain their indigenous biodiversity on specified Māori land where restoration is advanced by the Māori landowners; and</i> <i>any other priorities specified in regional biodiversity strategies or any national priorities for indigenous biodiversity restoration."</i>
Policy 14: Increased indigenous vegetation cover is promoted in both urban and non-urban environments.	Clause 3.22: Increasing indigenous vegetation cover	N/A - the IB Chapter includes does not include specific provisions relating to increasing indigenous vegetation cover in urban and non-urban environments.	
Policy 15: Areas outside SNAs that support specified highly mobile fauna are identified and managed to maintain their populations across their natural range, and information and awareness of	Clause 3.20: Specified highly mobile fauna	N/A - the IB Chapter does not include any specific provisions relating to specified highly mobile fauna.	Clause 3.20 requires NRC to undertake further technical work to record areas outside SNAs that are "highly mobile fauna areas" working with landowners, tangata whenua, territorial authorities and DOC. Once these areas have been identified, district plans must include provisions to "maintain viable populations of specified highly mobile fauna across their natural range". It is therefore not practicable or appropriate to give effect to Policy 15 and Clause 3.20 through the PDP until the regional council has undertaken this technical work and engagement to record highly mobile fauna areas. Recommendation: Policy 14 and Clause 3.22 are given effect to through a future district plan change which implements the NPS-IB in full.

NPS-IB Objective/Policy	NPS-IB Part 3 — Implementation Clause	Relevant provisions in Ecosystem and Indigenous Biodiversity chapter (as notified)	Recommendations to give effect to NPS-IB provision through Pl
highly mobile fauna is improved.			
Policy 16: Regional biodiversity strategies are developed and implemented to maintain and restore indigenous biodiversity at a landscape scale.	Clause 3.23: Regional biodiversity strategies Appendix 5: Regional biodiversity strategies	N/A – regional biodiversity strategies are outside the scope of the PDP.	Recommendation: No amendments are required as regional bio by regional councils and are outside the scope of the PDP.
Policy 17: There is improved information and regular monitoring of indigenous biodiversity.	Clause 3.24: Information requirements Clause 3.25: Monitoring by regional councils	N/A - there are no specific provisions in the PDP relating to information requirements for resource consent applications having more than minor effects on indigenous biodiversity. Clause 3.25 does not apply to district councils.	Clause 3.24 provides clear direction that local authorities must m resource consent applications resulting in more than minor adver they contain a report addressing matters set out in Clause 3.24(2 a suitably qualified ecologist and/or person with suitable experti and significance of the proposal. The requirements in Clause 3.2 costs on applicants as many of the assessment matters are exter identification of ecosystem services at the site, assessment of ec my opinion, information requirements are better addressed as p give full effect to the NPS-IB through a future plan change. Furth requirements cannot be properly assessed at this point of time. Recommendation: Policy 17 and Clause 3.24 in the NPS-IB are gi change process which implements the NPS-IB in full.

piodiversity strategies are to be developed

the make changes to plans to require that dverse effects are not considered unless 4(2). The report must also be prepared by ertise and be commensurate with the scale 3.24 could potentially impose significant tensive and highly technical (e.g. ecological integrity and connectivity). In as part of the suite of provisions required to rther, the potential costs of these

e given effect to through a future plan