

Remember submissions close at 5pm, Friday 21 October 2022

Proposed District Plan submission form

Clause 6 of Schedule 1, Resource Management Act 1991

Feel free to add more pages to your submission to provide a fuller response.

Form 5: Submission on Proposed Far North District Plan

TO: Far North District Council

This is a submission on the Proposed District Plan for the Far North District.

1. Submitter details:

Full Name:	Dean Baigent-Mercer				
Company / Organisation Name: (if applicable)	Forest & Bird				
Contact person (if different):					
Full Postal Address:	PO Box 631, Wellington 60	11			
Phone contact:	Mobile: 022 140 1961	Home:	Work:		
Email (please print):	d.baigent-mercer@foresta	ndbird.org.nz			
2. (Please select one of th	e two options below)				
	n advantage in trade competity vantage in trade competition	_			
		gh this submission, please comp			
	ted by an effect of the subjec ts the environment; and	t matter of the submission that:			
• • • •	to trade competition or the ϵ	effect of trade competition			
I am not directly affected by an effect of the subject matter of the submission that: (A) Adversely affects the environment; and (B) Does not relate to trade competition or the effect of trade competition					
Note: if you are a person who could gain advantage in trade competition through the submission, your right to make a submission may be limited by clause 6(4) of Part 1 of Schedule 1 of the Resource Management Act 1991					
The specific provisions of the Plan that my submission relates to are:					
(please provide details including the reference number of the specific provision you are submitting on)					
Forest & Bird's submission is set on 2-12 as well as in Appendix I for the specific provisions and reference numbers we have submitted on. Pages 2-12 scope our key issues of concern. Where it is not clear, please assume Forest & Bird opposes in part.					



Confirm your position: Support Support Oppose
(please tick relevant box)
Depending on the provisions we may have supported, supported in part, been neutral or opposed.
My submission is:
(Include details and reasons for your position)
Please see the attached submission.
I seek the following decision from the Council:
(Give precise details. If seeking amendments, how would you like to see the provision amended?)
Please see the attached submission for Forest & Bird's detailed responses.
I wish to be heard in support of my submission - YES
If others make a similar submission, I will consider presenting a joint case with them at a hearing
Yes
Do you wish to present your submission via Microsoft Teams? Possibly – it will depend at the time.
Signature of submitter:
(or person authorised to sign on behalf of submitter)
Dean Baigent-Mercer
Date: 21 October 2022
(A signature is not required if you are making your submission by electronic means)

Important information:

- 1. The Council must receive this submission before the closing date and time for submissions (5pm 21 October 2022)
- 2. Please note that submissions, including your name and contact details are treated as public documents and will be made available on council's website. Your submission will only be used for the purpose of the District Plan Review.
- 3. Submitters who indicate they wish to speak at the hearing will be emailed a copy of the planning officers report (please ensure you include an email address on this submission form).

Send your submission to:

Post to: Proposed District Plan

Strategic Planning and Policy, Far North District Council

Far North District Council,

Private Bag 752 KAIKOHE 0400

Email to: pdp@fndc.govt.nz

Or you can also deliver this submission form to any Far North District Council service centre or library, from 8am – 5pm Monday to Friday.



Please refer to pdp.fndc.govt.nz for further information and updates.

Please note that original documents will not be returned. Please retain copies for your file.

Note to person making submission

Please note that your submission (or part of your submission) may be struck out if the authority is satisfied that at least one of the following applies to the submission (or part of the submission):

- It is frivolous or vexatious
- It discloses no reasonable or relevant case
- It would be an abuse of the hearing process to allow the submission (or the part) to be taken further
- It contains offensive language
- It is supported only by material that purports to be independent expert evidence but has been prepared by a person who is not independent or who does not have sufficient specialised knowledge or skill to give expert advice on the matter.

SUBMISSION NUMBER



21 October 2022

To: Far North District Council

By Email: pdp@fndc.govt.nz

From: Royal Forest and Bird Protection Society of New Zealand

Contact: Dean Baigent-Mercer

Regional Conservation Manager

Email: <u>D.Baigent-Mercer@forestandbird.org.nz</u>

RE: Submission proposed Far North District Plan

Introduction

Forest & Bird is New Zealand's largest non-governmental conservation organization with many members and supporters. The main purpose of Forest & Bird is the preservation and protection of the indigenous flora and fauna and the natural features of New Zealand.

In support of that purpose, Forest & Bird regularly participates in resource management processes.

Forest & Bird has for many years expressed a strong interest in Northland, particularly with regard to the coastal environment, the maintenance of indigenous biodiversity and the protection of freshwater. This has included advocating for greater protection of indigenous species through direction in the Northland RPS, measures to control Kauri Dieback and an ongoing role in promoting pest control on private and public land to address native forest collapse in Northland.

Forest & Bird considers that the identification of significant natural areas (SNAs) across Northland which the councils have jointly undertaken, is a significant step in the right direction for the protection of significant indigenous biodiversity. Including SNAs in the Far North District Plan is not only necessary for implementing the Council's functions, it is appropriate to recognizing the values of these areas to all New Zealanders as a matter of national importance, and the responsibilities we all share to protect these areas for current and future generations.

Despite the identification of SNAs, Forest & Bird is concerned that as drafted provisions in the District Plan could result in the continued decline and loss of indigenous biodiversity in the Far North.

These provisions are inconsistent with the RPS direction to protect and maintain indigenous biodiversity and the NZCPS direction to protect the unique and special qualities of our coastal environment.

Context:

Te Taitokerau and te Hiku o te Ika are in an era of great change for people and the environment we share.

We see increasing environmental and social pressure points, and sometimes they are combining together. We face the twin crises of biodiversity collapse, which includes extinctions, and a changed and increasingly super-charged climate.

At the same time the human population is growing in the north both from hapū members returning to tribal homelands and a building boom attracting people from other areas to live here.

The Far North District council area covers the most complex tribal areas in Aotearoa.

Some iwi are in a post settlement phase and Ngāpuhi looks to be lining up for Treaty settlement negotiations. WAI262 is being worked through too and outcomes expected to be implemented across the board over the next decade.

We know wetlands, mangroves and native forests form important carbon sinks and protections in an era where extreme weather events are more frequent and the sea level is rising. We need to give coastlines and rivers room to move while managing retreat of where people live and community infrastructure like urupā, water pipes, powerlines and roading.

In adapting to an increasingly unsettled and extreme climate, if we can help nature, nature can help us. But this is only possible if we work with - not against - nature.

It is in this context that we make our submission.

PART 2 DISTRICT-WIDE MATTERS

ENERGY, INFRASTRUCTURE, AND TRANSPORT

1. Infrastructure

- 1.1. The scope of this chapter is not clearly explained in the overview. It is not clear if the chapter applies to all infrastructure or whether "important infrastructure" is or is not intended to be different to regionally significant infrastructure (RSI) as defined in the RPS. The wording confuses infrastructure with network utilities rather than including any network utility operations carried out by network utility operators that may not be covered by the infrastructure already described. This is particularly confusing when it comes to interpreting the rules which refer to network utilities rather than infrastructure.
- 1.2. Forest & Bird considers that the scope of this chapter needs to be clarified. Infrastructure as defined in the RMA is broader than the matters identified as RSI in the RPS. This means

- that the provisions necessary to give effect to the RPS for RSI are generally not appropriate for other infrastructure in Forest & Birds experience.
- 1.3. Forest & Bird does not support the general approach to infrastructure in this chapter as currently drafted. It is not clear how higher order direction is given effect to and a number of policies appear to override the policy direction in other chapters of the plan.
- 1.4. It is not clear why the rules are specific to network utility operations undertaken by a network utility operator when the policies appear to apply more broadly to infrastructure. The inconsistency within the rules as to whether the activity must be that undertaken by a network utility operator is also confusing when reference is made back to the policy direction for infrastructure. If the rules for other infrastructure are in another chapter(s) this should be explained out in the chapter overview.
- 1.5. Forest & Bird would like to see that all permitted rules for infrastructure, including new RSI, include conditions which exclude and set back activities from the identified SNA overlay areas and the areas and sites set out on the ONC, ONF and ONL overlays. Forest & Bird will consider provision for maintenance and minor upgrading within SNAs as a permitted activity where this relates to lawfully established infrastructure and where the rules include appropriate limits. Such rules would sit better within the Ecosystems and indigenous biodiversity chapter to ensure alignment with the objective and policy framework in that chapter.
- 1.6. Forest & Bird considers that a useful approach to provisions for indigenous biodiversity is that:
 - The Ecosystem and indigenous biodiversity chapter include all rules for any activities anticipated, and a catch all for those that are not anticipated or only to be considered in exceptional circumstances, in an SNA overlay. Any prohibited activities within SNAs should also be identified in this chapter.
 - That rules for activities in other chapters exclude the activity from an SNA overlay.
 This ensures the rules for activities in SNAs are all in the one chapter.
 - Policies from other chapters can be considered in decision making for activities under the rules in the SNA chapter.
 - Rules for vegetation clearance (beyond SNA overlay areas) in relation to specific activities/purposes should only be included in the chapter relevant to that activity where they are more restrictive than any general vegetation clearance rule in the IB chapter.
 - The IB chapter should include a general vegetation clearance rule (beyond SNA overlay areas) as a catch all for activities that are not specifically addressed in another rules which applies vegetation clearance limits.

- That clearance should be defined by the term "vegetation clearance" when applying
 to SNA's. Non-native plant species can have important habitat values and because
 clearance activities can also have adverse effects on an SNA.
- 1.7. For this reason the 'overview' for the Infrastructure chapter should explain the relationship between chapters such that adverse effects on indigenous biodiversity and rules for vegetation clearance relating to infrastructure are addressed in the biodiversity chapter. Similarly, that adverse effects of infrastructure on ONC, ONL, ONF and the Coastal environment, is addressed within those chapters. This approach is consistent with the National Planning Standards that state that overlay provisions must be located in the relevant District-wide matters chapter.

2. Renewable Energy and Energy efficiency

- 2.1. Forest & Bird is supportive of provisions for energy efficiency and would be keen to see this extend beyond electricity usage to the consideration of energy efficiency in transport mode options and travel distance when considering the location and design of subdivision and commercial developments.
- 2.2. Forest & Bird also supports the avoidance of large-scale renewable energy generation activities within 'resource overlays' assuming this includes SNAs, ONCs and ONLF's. It would be helpful to use consistent language or define new terms and to identify within the relevant chapters that the scheduled areas listed in the appendices are shown as overlays on the planning maps.
- 2.3. Forest & Bird has concerns with the directive wording to provide for and enable activities for the same reasons as explained in relation to the Infrastructure chapter above.
- 2.4. As drafted the rules are uncertain with respect to the protection of SNAs and the maintenance of indigenous biodiversity. Conditions in this respect will be required in these rules or through appropriate rules included within the IB chapter, for these activities. Some consideration as to whether renewable energy devises are "infrastructure" or "structures" may also be helpful so that consistent terms can be used in provisions. For example rules which provide for earthworks around structures could include structures, for renewable energy purposes where appropriate.

3. Transport

- 3.1. Forest & Bird supports a strategic approach to transport planning, however, provisions for location of new activities and any change in scale for maintenance or upgrading of lawfully established activities need to recognise potential for adverse effects and provide for protection and maintenance of ecosystems and indigenous biodiversity.
- 3.2. Transport infrastructure including new, replacement and realignment of roads needs to consider opportunities to provide for management retreat of indigenous biodiversity where effects of sea level rise would result in loss of habitat between roads and the Coastal Marine Area.

- 3.3. While the overview recognises that land use and subdivision may impact transport networks, the statement that this chapter only regulates transport is not sufficient to help the plan user navigate the plan. Nor is it clear that provisions of this chapter relate to land use, development and subdivision activities which may have adverse effects on the transport network.
- 3.4. Forest & Bird supports some consideration of the relationship with annual and long term plans in the overview however, as written it is not clear that the environmental effects of activities which the council funds through said plans is the subject of this plan under the RMA.
- 3.5. As currently drafted it is difficult to determine whether ecosystems and indigenous biodiversity are appropriately protected and maintained when considering transport activities.
- 3.6. However, it is not clear if the rules actually relate to vegetation clearance. Presumably they do not. Whichever it is this needs to be expressly stated in the section. This is the same for Infrastructure and renewable Energy chapters. it appears that the permitted activity rules will not protect SNAs as there are no conditions to exclude or restrict activities within the identified SNA overlay or within sensitive receiving environments or to limit vegetation clearance outside identified SNAs.
- 3.7. Forest & Bird supports a discretionary activity classification for new roads outside of the identified SNA overlay areas. However, within the overlay areas a non-complying activity is appropriate to recognise that roads would not generally be appropriate or anticipated within those areas due to potential for significant adverse effects.

NATURAL ENVIRONMENT VALUES

4. Ecosystems and indigenous biodiversity

- 4.1. Forest & Bird supports a number of aspects in the provisions including:
- 4.2. Forest & Bird acknowledges that the draft National Policy Statement on Indigenous Biodiversity is still in draft form. The Government states on the Ministry for the Environment's website that it is intended to gazette the exposure draft of the NPS-IB sometime in December. If this occurs the Far North District Council will have to give effect to this policy direction. The exposure draft of the NPS-IP currently requires all councils to identify and map all SNAs. The exposure draft NPS-IB clause 3.10 provisions for protection for SNAs apply to all SNAs not any particular type of SNA except SNAs on whenua Maori; geothermal SNAs; SNAs within Plantation Forests; along with a number of other exclusions. These latter types of SNAs are managed through a separate regime.
- 4.3. It is also important to note in the Far North context that the exposure draft NPS-IB provides for a separate management regime for an area that is a SNA solely because of the presence of a kanuka or manuka species that has been listed as threatened exclusively on the precaution of myrtle rust impacts. The threat level status may yet

- change in the near future, and likely to lower given that myrtle rust has not had the effect on these species that scientist thought may have come to pass.
- 4.4. While the district plan has to give effect to the RPS, there has to be scope to interpret the SNA provisions in a way that achieves the underlaying intent which is to protect areas that are genuinely ecologically significant.
- 4.5. Many people don't know what is ecologically significant on their land so Forest & Bird supports the mapping of Significant Natural Areas (SNAs) both to inform people about the land they are responsible for and how special it is, and to support good decision-making for councils, hapū and iwi.
- 4.6. This is why Forest & Bird oppose the removal of mapped SNAs in the district plan and would like them returned.
- 4.7. We support 'encouraging and enabling landowners' to protect SNAs. However, if SNAs are not mapped and without a rules framework, the council cannot 'encourage and enable' via rates relief, nor can these areas be targeted for biodiversity bonus or other funding outside the scope of the District Plan.
- 4.8. Native habitats that are fenced and are healthy because of ongoing quality pest control are great carbon sinks and offer us resilience in extreme weather events. Forest & Bird has asked Central Government that only native habitats that are fenced; have ongoing pest control for introduced browsing animals (e.g., goats, deer, possums etc.,); and are designated as SNAs qualify as carbon sinks to be able to earn carbon credits and to prioritise for pest control funding.
- 4.9. This could mean that areas of manuka and kanuka that would otherwise not meet the criteria for SNA may yet be sought to be included in SNA mapping by landowners to qualify for carbon credits so long as the fencing and ongoing pest control criteria are met.
- 4.10. SNAs will also contribute to achievement of the National Emissions Reduction Plan 2021 and the National Adaptation Plan 2022 and in so doing contribute towards maintaining the life supporting capacity of ecosystems, including the role that the atmosphere plays, and in reducing risks from climate impacts.
 - Action 4.1 of the Emissions Reduction Plan prioritises the use of nature-based solutions within our planning and regulatory systems, where possible, for both carbon removals and climate change adaptation.
 - Action 5.9 of the National Adaptation Plan prioritises nature-based solutions for both carbon removals and climate change adaptation
 - Protecting SNAs will contribute to the following objectives in the National Adaptation
 Plan by reducing risks from riparian and gully erosion and flooding
 - HBP1 Homes and buildings are climate resilient, and meet social and cultural needs

- HBP2 New and existing places are planned and managed to minimise risks to communities from climate
- o INF1 Reduce the vulnerability of assets exposed to climate change
- INF2 Ensure all new infrastructure is fit for a changing climate
- o INF3 Use renewal programmes to improve adaptive capacity
- 4.11. Protecting these SNAs will also contribute to carbon removals within the district.
- 4.12. We would like to see a policy in respect of SNAs to support and alignment with implementation of the National Adaptation Plan 2022 and the Emissions Reduction Plan 2021.
- 4.13. We have written this submission keeping in mind that Te Mana o te Taiao/the national Biodiversity Strategy requires that climate and biodiversity issues are integrated across all areas of Government.
- 4.14. Forest & Bird supports a number of aspects in the provisions including:
 - Those for the identification and protection of SNAs. However, we consider that
 policy direction for protection needs to be extended to all areas meeting the
 significance criteria of the RPS, not just those identified in the SNA overlay;
 - The avoidance of adverse effects on SNA's in the coastal environment. However, we
 consider that policy direction for avoidance of adverse effects needs to be extended
 to all areas meeting the significance criteria and in particular the matters set out in
 Policy 11(a) of the NZCPS, and RPS, policy 4.4.1 not just those areas identified in the
 SNA overlay;
 - To avoid significant adverse effects and avoid, remedy or mitigate other adverse effects on indigenous biodiversity in the coastal environment. This is appropriate to give effect to the RPS and recognises the importance of indigenous biodiversity in the coastal environment particularly given the impacts of climate change. However, Forest & Bird considers this needs to be extended to include the matters set out in Policy 11(b) of the NZCPS and the RPS, policy 4.4.1;
 - That offsetting is not to be considered within the coastal environment or within the SNA overlay except as specified for RSI, and the National Grid. Offsetting and compensation need to include clear limits to what can be offset or compensated and ensure that significant indigenous biodiversity is identified and retained unless there is a true exceptional reason not to;
 - To encourage active management of introduced pest plants and animals and support voluntary ecological restoration initiatives;

- The promotion of protection to species endemic to Northland and species listed as threatened or at-risk in the most up to date NZ Threat Level classification. However, Forest & Bird considers that:
 - protection from domestic cats, dogs and mustelids should be advanced before a species becomes acutely or chronically threatened and to protect those that are;
 - restrictions on ownership of domestic cats, dogs and mustelids are necessary, in some cases, in addition to responsible pet ownership and that these requirements should extend beyond areas of kiwi habitat to include bat, banded rail, fernbird and bittern present areas; and
 - that measures to reduce the spread of kauri dieback should be added into this provision.
- 4.15. Forest & Bird is concerned that the chapter lacks adequate provision for indigenous biodiversity beyond the identified SNA overlay areas and thus fails to:
 - protect significant indigenous biodiversity beyond those identified areas;
 - maintain indigenous biodiversity, including the natural genetics of the district; and
 - include direction for considering restoration and enhancement opportunities in consenting processes.
- 4.16. The protection for 6(c) RMA indigenous biodiversity is to be afforded in all areas that meet the criteria as set out in the RPS and within the coastal environment to all matters specified in Policy 11 of the NZCPS and the RPS. Forest & Bird supports the identification and use of an overlay for known sites as this significantly improves the ability for council to carry out its responsibilities and functions. However, limiting the policy direction and rules to identified SNA overlay areas does not give effect to these higher order provisions.
- 4.17. Policy direction for the maintenance of indigenous biodiversity is needed, as are rules which trigger a consenting requirement under which an ecological assessment can be carried out. An ecological assessment at the time of consent gives the most up-to-date information on ecological values present and can be used to determine if any indigenous biodiversity meets the criteria for significance in the RPS, whether the proposal is consistent with protection of those values and enable consideration of other indigenous biodiversity values, so that the maintenance of indigenous biodiversity can be achieved.
- 4.18. Forest & Bird considers that activities within the identified SNA overlay areas should generally be a Non-complying activity unless there are specific activities which can appropriately be provided for as permitted activities or anticipated as potentially acceptable when considered through a consent process, such as relating to the National Grid and renewable electricity generation.
- 4.19. It would be appropriate in Forest & Bird's view for the Council to have discretion to decline consent in forests where kauri are present. This is because the felling of kauri can no longer be considered appropriate given the impacts of kauri dieback disease and

because felling and soil movement (i.e. from earthworks for roading, via vehicles and dragging of logs) can spread or exacerbate the disease. There is also very little kauri forest left in within the District and where kauri forest once existed.

- 4.20. Forest & Bird also considers that there needs to be some consideration of how indigenous vegetation adjacent to wetlands in managed in the Plan. This is an area where there is a close relationship with Regional Council functions for the maintenance of indigenous biodiversity¹ in water bodies, including wetlands. There is now an overlap between District Council functions for the maintenance of indigenous biodiversity and Regional Council implementation of the NES for Freshwater which includes regulation of vegetation clearance within 10 m of wetlands.
- 4.21. This means that in carrying out is responsibilities for protection SNAs and functions for maintenance of indigenous biodiversity the District Council must ensure the Plan provisions for vegetation clearance are not more lenient than the NES for Freshwater.
- 4.22. Rules in a district plan can only be more stringent where they address the same matters as the NES for Freshwater. This means that any rules which provide circumstances for vegetation clearance adjacent to a wetland can only be more stringent than the NES for Freshwater. With respect to SNAs Forest & Bird considers that a non-complying activity status creates the least risk of conflict.
- 4.23. Lastly Forest & Bird is concerned with the directive wording in other chapters to enable and provide for activities without, or with inadequate, consideration of adverse effects on indigenous biodiversity. Such provisions are inappropriate as they would result in the loss of indigenous biodiversity and conflict with requirements for protection and to avoid adverse effects and avoid significant adverse effects, including as set out in the IB chapter provisions. There needs to be more cross referencing between chapters and in particular, within rules to ensure consistency and to achieve the objectives for ecosystems and indigenous biodiversity.

5. Natural character

- 5.1. Forest & Bird is supportive of an approach to provide for the preservation of natural character of wetlands, lakes and river margins. However, the provisions as drafted fail to provide policy direction on how this is to be achieved.
- 5.2. Rather than setting direction towards adverse effects on Natural Character they enable the clearance of indigenous vegetation for a number of purposes or where significant adverse effects are avoided and any other effects on natural character are avoided, remedied or mitigated. This direction potentially conflicts with the ecosystem and indigenous biodiversity provisions.
- 5.3. Provisions need to set out clear direction with respect to natural character and avoid conflicting with provisions for ecosystem and indigenous biodiversity. These provisions

¹ Section 1.6 of the Northland RPS Statement of regional and district 1.6 council responsibilities maintenance of indigenous biodiversity

- should support each other rather than potentially detract from each other as currently drafted.
- 5.4. It is not clear if APP1- Mapping methodology and criteria is meant to be used in terms of areas of natural character that are not ONCs. It may be helpful to guide users to the Natural Character assessment criteria section of APP1 Mapping where it refers to natural character that is less than outstanding and include direction for assessing that natural character in policies.
- 5.5. For the purposes of NATC-P2 It would be helpful to include policy direction on considerations for determining adverse effects.
- 5.6. While the overview states that provisions relating to the natural character of the coastal environment are located in the Coastal Environment chapter, this is not the case for the natural character addressed in this chapter. The Coastal environment chapter does not include provisions specific to the natural character of wetlands, lakes and rivers in the coastal environment.
- 5.7. Forest & Bird considers that the Coastal environment chapter must be applied in addition to the Natural charter chapter within the coastal environment.
- 5.8. Forest & Bird has similar concerns with the rules in this chapter as discussed on the IB chapter above.

6. Natural features and landscapes

- 6.1. Forest & Bird largely supports the overview explanation and the direction of draft provisions of this chapter.
- 6.2. In the overlay rules for consistency and to avoid confusion the left rule column should also (like other theme and topic chapters) refer to zones and the rule heading, description and/or conditions should identify the overlay which the activity relates to.
- 6.3. Forest & Bird has similar concerns with the rules in this chapter as discussed on the IB and NC chapters above.

GENERAL DISTRICT-WIDE MATTERS

7. Coastal environment

- 7.1. It would be helpful to explain the aspects of the NZCPS as they related to the Council's functions, identifying those that are given effect to through provisions in this chapter or where they are in other chapters of the plan.
- 7.2. Forest & Bird suggest that the overview for the chapter should explain the relationship of the coastal environment provisions with all other chapters including the underlying zones.
- 7.3. Forest & Bird supports specific provision for preservation of high natural character (HNC) in overlay areas within the rules as the overlay approach provides certainty to uses and the assessment sheets provide a starting point for assessing adverse effects.

- 7.4. To ensure integration with the coastal environment chapter provisions, the rules in other chapters should exclude or restricted activities in HNC, ONC, ONL, ONF and SNAs, through conditions in permitted, controlled, restricted discretionary and discretionary activity rules. It may also be relevant to consider these areas for activities adjacent to then through inclusion as a matter of control/discretion.
- 7.5. There is a need to clarify the focus of provisions relating to the coastal environment within the chapter and for integration across chapters such that the protection and avoid directives of Policies 11, 13 and 15 and the recognition and protection provided by Policy 2 of the NZCPS are given effect to in a clear and consistent manner.

8. Mineral extraction/quarrying/mining

- 8.1. Forest & Bird supports in principle the identification of areas where mineral extraction resources are available, where consideration is also given to the appropriateness of the accessing the mineral resource in such areas given location specific ecological, indigenous biodiversity, freshwater and cultural values.
- 8.2. In drafting plan provisions for mineral extraction, quarrying and mining it is appropriate to recognise that s6 of the Act does not set out any specific direction with respect to such resources or the activities to extract them. Nor is there any current National Policy Statement. It is necessary to ensure that the higher order provisions for significant indigenous biodiversity and freshwater amongst other matters, are achieved while giving effect to RPS provisions and district aspirations for mineral extraction activities.
- 8.3. It is confusing that the term "overlay" is used in the chapter heading when the scope of the chapter is not restricted to an overlay and other chapters which include overlays do not have that term in the chapter heading.
- 8.4. Given these issues and that the approach set out in the chapter provisions is to facilitate specific mining and quarrying activities while restricting other activities rather than to preserve natural values as the provisions for the SNA, ONC and other overlays there seems to be some disparity in using an overlay in this way. Provisions for quarrying activities may be more appropriately addressed by using a special purpose zone rather than an overlay.
- 8.5. Forest & Bird also seeks that the ecosystem and indigenous biodiversity provision apply over any new or expansion of mineral extraction within the Mineral Extraction resource overlay.
- 8.6. Forest & Bird seeks clarity for the scope of this chapter and its relationship to the zone chapters which also including mineral extraction activities so that the indigenous biodiversity provisions can be appropriately recognised and provided for with respect to the adverse effects of such activities.
- 8.7. As currently written in the draft plan it is not clear whether the objectives and policies in the biodiversity chapter will be achieved with respect to mineral extraction activities.

9. Zone chapters - purpose

9.1. Forest & Bird seeks that any objective or policy setting out the purpose of the zone includes recognition of the ecological context of the zone and the importance of maintaining indigenous biodiversity values. This approach is necessary to improve consistency and reduce the chance of conflict where provisions in the zone chapters enable or provide for activities on the basis that they achieve the purpose of the zone.

10.Rural Production Zone

10.1. This zone covers most of the district and includes most SNAs and the coastal land outside of the conservation estate. This needs to be recognised in the chapter overview to set the appropriate context for the chapter and integration with other chapters in the plan. This needs to be captured in the purpose of the zone; recognising the ecological context (including protecting significant natural areas) and importance of maintaining indigenous biodiversity values as an integral part of the objectives and policies to achieve the purpose of the rural production zone.

Thank you for the opportunity to provide comment on the draft district plan. I hope you find our comments helpful and constructive.

We would be happy to discuss these matters further should you wish to do so.

A signature is not required if the submission is filed electronically.

Ngā Mihinui,

Dean Baigent-Mercer

Appendix 1

	Provisions to which	Position:	Reasons:	Relief:
	submission relates:			
	Part One – Introduction			
	and General Provisions			
	Interpretation			
	Definitions			
S511.001	Biodiversity Offset	Support	Clear definition Consistent with best practice and policy under the proposed plan	Retain
S511.002	Coastal environment	Neutral	policy under the proposed plan	Retain
S511.003	Conservation activity	Neutral		Retain
S511.003	Cultivation	Neutral		Retain
	Environmental	Support	Clear definition Consistent with best practice and	Retain, perhaps if anything it could be stipulated to
S511.005	Biodiversity		policy under the proposed plan	make it abundantly clear that compensation occurs
3311.003	Compensation			offsite. This will help ensure there is no confusion
	•			between whether this is mitigation of offsetting.
	Exploration	Neutral	This is the same or similar to the definition found in	Consider cross-referencing the Crown Minerals Act
S511.006			the Crown Minerals Act 1991. There is a cross	
3311.000			reference for all of the definitions that are the same as	
			the RMA, query why there is no cross reference to the	
			Crown Minerals Act. Note definition for mining refers	
			to the Crown Minerals Act	
S511.007	Functional need	Neutral	Recognize this is defined in the NPS-IB exposure draft	Retain
			and may yet be amended	
S511.008	Net gain	Neutral		Retain
3511.006	No net loss	Partially	This definition generally reflects the NPS-FW.	Amend
		supportive	However, the NPS does not refer to the offset within	
			the definition. The NPS-FW rather refers to the type of	"Means the measurable positive effects of actions
S511.009			habitat.	match any loss of extent or values over space and time,
				taking into account the type, values function and

	Provisions to which submission relates:	Position:	Reasons:	Relief:
			Further, there is no Indigenous biodiversity offset defined in the Far North Plan it is just 'Biodiversity Offset'y	location of the ecosystem type or the species type meant to be offset-indigenous biodiversity offset" or some other words to this effect.
S511.010	Operational need	Neutral	Recognize this is defined in the NPS-IB exposure draft and may yet be amended	Retain
S511.011	Prospecting	Neutral	This is the same or similar to the definition found in the Crown Minerals Act 1991. There is a cross reference for all of the definitions that are the same as the RMA, query why there is no cross reference to the Crown Minerals Act. Note definition for mining refers to the Crown Minerals Act	Consider cross-referencing Crown Minerals Act
S511.012	Quarry	Partially support	No entirely clear why the term "permanent" is used and whether it adds any clarity to the definition. Consider the term could confusion to plan users and use of the term may have unintended consequences	Remove "permanent"
S511.013	Residual adverse effect	Neutral		Retain
S511.014	Renewable Electricity Generation Activities	Support in Part	The meaning is firstly set out to be "of structures associated with renewable electricity generation". However, the further inclusions appear to extend to infrastructure beyond "structures" and possibly to earthworks and planting for site rehabilitation works. It is also unclear whether the definition includes structures specifically for renewable electricity generation rather than just associated with it. The inclusion of ancillary activities needs to be reconsidered and captured within this definition only where renewable electricity generation meets the definition of RSI.	Amend the definition to clarify its application to generation structures and associated/ancillary infrastructure and to limit the definition to RSI. That is where generation is of more than 1 MW of electricity and its supporting infrastructure where the electricity generated is supplied to the electricity distribution and transmission networks.

Provisions to which submission relates:	Position:	Reasons:	Relief:
		Limiting the definition to renewable electricity generation within the scope of the definition for RSI is appropriate given the special considerations provided for in provisions, including ECO and CE chapters for these activities in terms of adverse environmental effects.	
Sensitive environment	Support		Retain
Significant natural area	Support		Retain
Wetland, Lake and River Margins	Support		Retain
How the Plan Works			
General Approach			
Part 3 – Area Specific Matters	Support in Part	The relationship between the provisions and rules in the zone chapters and the district wide chapter is not clearly explained. This could result in plan users focusing on zone provisions and failure to consider the overlay provisions for indigenous biodiversity. It would be helpful to include a statement with respect to zone/area specific chapter provision to clarify that the district wide provisions also apply. That with respect to rules it is the more stringent rule that applies.	Amend the last sentence under Zones Area specific zone matters chapters do not contain rules and standards that apply generally across the district specifically to the area or zone. There are additional rules and standards which apply generally across the district in the District Wide Matters chapters. This may result in more than one rule applying to an activity, in which case the more stringent will apply. And Add
			Where there is a conflict between the provisions in an area specific matters chapter and a provision for an overlay in a district wide matters chapter that cannot be resolved by carefully considering the wording of the provisions, it is the district wide overlay provision which prevails.

S511.016 S511.017

imply supervisory direction. Saying that interpreting and Implementing the District Plan that all other objectives and policies are to be read and achieved in a manner consistent with the strategic directions may not allow the plan to give effect to higher order documents such as the NZCPS or the RS or the NPS-FW. The imperative of all chapters' objectives and policies to be read and achieved in a manner consistent with the Strategic Objective has primacy over another Strategic Objective has primacy over another Strategic Objective and the Strategic Objectives should be read as a who for the purpose of District Plan development, including plan changes, the strategic objectives in this chapter provide direction for the development of the more detailed provisions contained in the District Plan. For the purpose of District Plan development of the more detailed provisions contained in the District Plan. For the purpose of District Plan implementation (including the determination of resource consent applications and notices of requirement): and implementing the District Plan and achieved in a manner consistent where these Strategic Objectives in the strategic Objectives five and policies in all other chapters of the District Plan are to be read and achieved in a manner consistent where the stated Objectives (i.e. no one Strategic Objectives the strategic Objectives should be read as a where the purpose of District Plan development, including plan changes, the strategic Objectives in this chapter provide direction for the development of the more detailed provisions contained in the District Plan. For the purpose of District Plan implementation (including the determination of resource consent applications and notices of requirement): a) the strategic Objectives should be read as a where the stated Objectives should be read as a where the purpose of District Plan implementation (including the determination of resource consent applications and notices of requirement): a) the strategic Objectives of District Plan	Provisions to which submission relates:	Position:	Reasons:	Relief:
Strategic Directions Overview Support in Part Disagree that objectives found in other chapters are subservient to the strategic objective. Agree that there is no hierarchy and over-arching does not of itself imply supervisory direction. Saying that interpreting and Implementing the District Plan that all other objectives and policies are to be read and achieved in a manner consistent with the strategic directions may not allow the plan to give effect to higher order documents such as the NZCPS or the RS or the NPS-FW. The imperative of all chapters' objectives and policies to be read and achieved in a manner consistent with the Strategic Directions will not protect or maintain indigenous biodiversity in the Far North. The detail found in other chapters is where the plan gives effects to these higher order documents and should ensure that biodiversity is protected and maintained. Forest & Bird's proposed relief is the wording as approved by the Environment Court (with some modifications) in Darby Planning Ltd Partnership v QLDC [2019] NZEnvC 133 at annexure 2 clause 3.1B. See also Annexure 3 to this decision which is a Minute of the Court dated 29 March 2019 at [34] - [39] where				
Overview Support in Part Disagree that objectives found in other chapters are subservient to the strategic objective. Agree that there is no hierarchy and over-arching does not of itself imply supervisory direction. Saying that interpreting and Implementing the District Plan that all other objectives and policies are to be read and achieved in a manner consistent with the strategic directions may not allow the plan to give effect to higher order documents such as the NZCPS or the RS or the NPS-FW. The imperative of all chapters' objectives and policies to be read and achieved in a manner consistent with the Strategic Directions will not protect or maintain indigenous biodiversity in the Far North. The detail found in other chapters is where the plan gives effects to these higher order documents and should ensure that biodiversity is protected and maintained. Forest & Bird's proposed relief is the wording as approved by the Environment Court (with some modifications) in Darby Planning Ltd Partnership v QLDC [2019] NZEnvC 133 at annexure 2 clause 3.1B. See also Annexure 3 to this decision which is a Minute of the Court dated 29 March 2019 at [34] - [39] where Amend: Amend: Ame				
subservient to the strategic objective. Agree that there is no hierarchy and over-arching does not of itself imply supervisory direction. Saying that interpreting and Implementing the District Plan that all other objectives and policies are to be read and achieved in a manner consistent with the strategic directions may not allow the plan to give effect to higher order documents such as the NZCPS or the RS or the NPS-FW. The imperative of all chapters' objectives and policies to be read and achieved in a manner consistent with the Strategic Directions will not protect or maintain indigenous biodiversity in the Far North. The detail found in other chapters is where the plan gives effects to these higher order documents and should ensure that biodiversity is protected and maintained. For est & Bird's proposed relief is the wording as approved by the Environment Court (with some modifications) in Darby Planning Ltd Partnership v QLDC [2019] NZEnvC 133 at annexure 2 clause 3.1B. See also Annexure 3 to this decision which is a Minute of the Court dated 29 March 2019 at [34] - [39] where	Strategic Directions			
of the Court dated 29 March 2019 at [34] - [39] where (including strategic objectives in this chapter) are to			subservient to the strategic objective. Agree that there is no hierarchy and over-arching does not of itself imply supervisory direction. Saying that interpreting and Implementing the District Plan that all other objectives and policies are to be read and achieved in a manner consistent with the strategic directions may not allow the plan to give effect to higher order documents such as the NZCPS or the RS or the NPS-FW. The imperative of all chapters' objectives and policies to be read and achieved in a manner consistent with the Strategic Directions will not protect or maintain indigenous biodiversity in the Far North. The detail found in other chapters is where the plan gives effects to these higher order documents and should ensure that biodiversity is protected and maintained. Forest & Bird's proposed relief is the wording as approved by the Environment Court (with some modifications) in <i>Darby Planning Ltd Partnership v QLDC</i> [2019] NZEnvC 133 at annexure 2 clause 3.1B.	For the purposes of preparing, changing, interpreting, and implementing the District Plan, all other objectives and policies in all other chapters of this District Plan are to be read and achieved in a manner consistent with these Strategic Directions. There is no hierarchy between the stated Objectives (i.e. no one Strategic Objective has primacy over another Strategic Objective, and the Strategic Objectives should be read as a whole). For the purpose of District Plan development, including plan changes, the strategic objectives in this chapter provide direction for the development of the more detailed provisions contained in the District Plan. For the purpose of District Plan implementation (including the determination of resource consent applications and notices of requirement): a) the strategic objectives may provide guidance on what the related objectives and policies in other chapters of the District Plan are seeking to achieve; and
				(including strategic objectives in this chapter) are to be considered together and no fixed hierarchy exists

between them.

the suggested wording.

	Provisions to which submission relates:	Position:	Reasons:	Relief:
S511.020- S511.025	Overview of Historic, cultural, Economic, Urban, Infrastructure, electricity, rural environment and natural environment	Support in part	The overview in these section repeat problematic words from the Strategic Directions Overview. It's not clear why this statement need to be repeated in every section when it is found in the strategic overview.	Delete from each sections overview: For the purposes of preparing, changing, interpreting and implementing the District Plan all other objectives and policies in all other chapters of this District Plan are to be read and achieved in a manner consistent with these trategic objectives If it is preferred by the decision maker then replace with the desired wording for the Strategic Overview set out
S511.026	Overview – Natural Environment	Support in Part	In terms of indigenous biodiversity, Forest & Bird considers that the issues include: • the risk of species reaching threat status and of those already threatened becoming more so; • the need to increase and enhance indigenous biodiversity: ofor habitat benefits to native species; ofor the significant contribution native trees and wetlands provide as carbon sinks; and for resilience in a changing climate; • recognising that Northland is a strong hold for some species and should remain so; • that development pressures are resulting in the loss of indigenous biodiversity including through incremental vegetation clearance, the effects of introduced species and potential to spread kauri dieback. These should be reflected in the Overview	Amend to include the issues set out in the reasons

	Provisions to which submission relates:	Position:	Reasons:	Relief:
S511.027	SD-EP-01 to 06		Suggest amending the 'EP' this is the same as the strategic directions for Economic Prosperity. This lead to confusion for plan users	Either Amend the title Economic Prosperity or the title to Environmental Prosperity.
S511.028	SD-EP-01	Support		Retain
S511.029	SD-EP-02	Support		Retain
S511.030	SD-EP-03	Support		Retain
S511.031	SD-EP-04	Support		Retain
S511.032	SD-EP-05	Support in part	RMA, s6(a) says preserve natural character and it includes waterbodies and their margins. RMA s6(b) says protect ONL and ONFs. In order to preserve something they must first be identified if they have not been already	AmendThe natural character of the coastal environment, waterbodies and their margins are preserved, and outstanding natural features and landscapes are identified and managed to ensure their long-term protection-for future generations
S511.033	SD-EP06	Support	In order to protect something they must first be identified if they have not been already. This may have been a typo as well given that the objective has an 'and' in front of 'protected' which implies that something is missing from this objective.	Amend fauna and <u>are identified</u> and protected
S511.034	New SD-EP-0X	Add	F&B considers the strategic direction objectives and policies should at a minimum provide for the protection of significant indigenous biodiversity, the maintenance of indigenous biodiversity and opportunities for enhancement where indigenous biodiversity has been degraded.	Add Indigenous Biodiversity is maintained.
S511.035	New SD-UFD-0X	Support in part	The objectives lack recognition of the importance of indigenous biodiversity in relation to urban development. This includes protecting and maintaining indigenous biodiversity and recognizing the value of it to communities and to achieving well functioning urban environments. The NPSUD 2020 includes a number of considerations for well-functioning urban	Add an addition clause to SD-UFD as follows: <u>Urban growth and development incorporates and sustains indigenous biodiversity</u>

Provisions to which submission relates:	Position:	Reasons:	Relief:
		environments but this is not an exclusive list. Indigenous biodiversity is not only appropriate within urban areas for its own sake but also to provide for social and cultural wellbeing and making these environments attractive.	
		It should be clear at a strategic level within the plan that urban development and infrastructure is intended to be provided in a way that incorporates and sustains indigenous biodiversity.	
New SD-RE-0X	Support in part	The rural zone objectives should also limit the other activities that can occur in the rural zones and give an indication that other activities should not have reverse sensitivity effects on primary production activities	Add an addition clause to SD-RE as follows: Ensure that within rural areas the establishment and operation of primary production activities are not limited by new incompatible sensitive activities and limit those other activities in the rural areas.
District Wide Matters – Energy, Infrastructure and Transport			
Infrastructure			
Intro		This chapter is confusing because it appears to use RSI and infrastructure in the objectives and policies interchangeably. In many instances under the RPS only RSI gains access to the mitigation hierarchy, not all infrastructure in general. The definition of RSI is already broad and bringing in all of infrastructure is not warranted.	Create policies and objectives that separate out infrastructure from RSI.
I-O4	Support in Part	The word 'minimise' is not appropriate and does not reflect the terminology used in RMA, s5	Amend: " <u>avoid, remedy or mitigate minimise</u> "

S511.037 S511.038

Provisions to which	Position:	Reasons:	Relief:
submission relates:			
		This chapter does not have any rules that address	
		indigenous biodiversity.	
		It may be that this objective is better reflected in the IB	
I-P2	Support in Part	chapter. There are no rules in this chapter that regulate the removal of indigenous biodiversity. For this reason this chapter may not be the most appropriate place for these policies. It means that plan users have to go to the IB chapter then if they are undertaking an infrastructure activity then they will need to go back to the Infrastructure chapter to pick up on these policies. This policy elevates all infrastructure in the Far North to the status of RSI, National Grid, electricity transmission and renewable electricity generation activities. The definition for RSI is already far ranging and including all of infrastructure is a step to far and has no support from higher order planning documents. This policy does not meet the requirements of the NZCPS because it provides access to the effects mitigation hierarchy for all infrastructure in the Far North. This is contrary to the express requirements of the NZCPS in regards to ONLs, ONFs, and policy 11(a) matters. It also runs counter to RPS, policies 5.3.3, 4.4.1, 4.6.1 and 4.6.2.	Amend: In the coastal environment, manage the effects of the development, operation, maintenance and upgrading of infrastructure and new Regionally Significant Infrastructure or re-consenting of existing of Regionally Significant Infrastructure activities by: a. avoiding adverse effects on the values, qualities and characteristics of: a. significant natural areas, b. The outstanding natural features or landscapes, areas of outstanding natural character; b. Avoiding adverse effects on: a. Indigenous taxa that are listed as threatened or at risk in the NZ Threat Classification System lists; and b. Areas set aside for full or partial protection of indigenous biodiversity under other legislation c. avoiding significant adverse effects and avoid, remedy, mitigate other adverse effects on:
			a. other natural features and landscapes,
		The RPS only provides access to the mitigation	and areas of natural character;
		hierarchy for RSI not infrastructure as a whole in	

Provisions to which	Position:	Reasons:	Relief:
submission relates:		certain circumstances. These suggested amendments	b. <u>areas of predominantly indigenous</u>
		reflect these restrictions.	vegetation;
			c. <u>Habitats of indigenous species</u>
		Further the RPS does not provide access to offsetting	important for recreational, commercial,
		and compensation principles in the Coastal	traditional, or cultural purposes;
		Environment for new or re-consenting of RSI under	d. <u>Indigenous ecosystems and habitats</u>
		RPS, policy 5.5.3, 4.4.1 (1) and (2)	that are particularly vulnerable to
			modification, including estuaries,
		The RPS, policy 5.5.3 only provides access to offsetting	lagoons, coastal wetlands, dunelands,
		and compensation for maintenance, and upgrading of	<u>intertidal zones, rocky reefs systems,</u>
		existing RSI, in the coastal environment.	<u>eelgrass, northern wet heathlands,</u>
		Lindon the DDC infractive at one in government as a second	coastal and headwater streams,
		Under the RPS infrastructure in general must comply with RPS policies 4.4.1 and 4.6.1 and 4.6.2. No further	floodplains, margins of the coastal marine area and freshwater bodies,
		policy direction is required for infrastructure in general	spawning and nursery areas and
		and it should fall to the natural environment chapter	saltmarsh; and
		objectives and policies to assist resource consent	e. Historic heritage
		applications.	d. recognising the technical, operational
			and functional needs and constraints
			of infrastructure activities; and
			e. having regard to offsetting and environmental
			compensation measures where there are more
			than minor residual adverse effects that cannot
			be avoided, remedied or mitigated.
			Then create new policies reflecting direction operation,
		\$511.043	maintenance and upgrading of RSI as follows:
			In the coastal environment, manage the effects of the
			operation, maintenance and upgrading of Regionally
			Significant Infrastructure activities by:

Provisions to which submission relates:	Position:	Reasons:	Relief:	:
Subillission relates.				
			a.	avoiding adverse effects on the values, qualities and characteristics of: i. significant natural areas, ii. The outstanding natural features or landscapes, areas of outstanding
			b.	natural character; Avoiding adverse effects on: i. Indigenous taxa that are listed as threatened or at risk in the NZ Threat Classification System lists; and
				ii. Areas set aside for full or partial protection of indigenous biodiversity under other legislation
			C.	 avoiding significant adverse effects on: other natural features and landscapes, and areas of natural character; ii. areas of predominantly indigenous
				vegetation;
				iii. Habitats of indiqenous species important for recreational, commercial, traditional, or cultural purposes;
				iv. <u>Indigenous ecosystems and habitats</u> that are particularly vulnerable to modification, including estuaries,
				lagoons, coastal wetlands, dunelands, intertidal zones, rocky reefs systems, eelgrass, northern wet heathlands,
				coastal and headwater streams, floodplains, margins of the coastal marine area and freshwater bodies,

Provisions to which submission relates:	Position:	Reasons:	Relief:
			spawning and nursery areas and saltmarsh; and v. Historic heritage d. avoid, remedy, mitigate other adverse effects; e. recognising the technical, operational and functional needs and constraints of infrastructure activities; and f. where significant adverse effects are avoided and the adverse effects after the conclusion of the maintenance or upgrading or operation are the same or similar to before the activity being undertaken consider offsetting and environmental compensation measures where there are more than minor residual adverse effects that cannot be avoided, remedied or mitigated.
I-P3	Oppose	The policy does not give effect to the RPS, policies 5.3.3, 4.4.1(3) and 4.6.1. S511.041	Amend Outside the coastal environment, manage the effects of the development, operation, maintenance and upgrading of infrastructure activities by: a. avoiding effects on historical and cultural values, significant natural areas, and
			outstanding natural features or landscapes to the extent practicable ;

Provisions to which submission relates:	Position:	Reasons:	Relief:	
submission relates:			h	guaiding significant adverse effects on of the
			D.	avoiding significant adverse effects on of the following:
				i. <u>Areas of predominantly indigenous</u>
				vegetation;
				ii. Habitat of indigenous species that are
				important for recreational, commercial,
				traditional or cultural purposes;
				iii. Indigenous ecosystems and habitats
				that are particularly vulnerable to
				modification, including wetlands,
				dunelands, norther wet heathlands,
				headwater strerams, floodplains and
				margins of freshwater bodies, spawning
				and nursery areas; and
				iv. Outstanding natural features and
				outstanding natural landscaps and the
				natural character of freshwater bodies:
			c.	minimising-remedying or mitigating other
				adverse effects on historical and cultural values,
				natural environment values that cannot be
				avoided;
			d.	recognising the technical, operational
				and functional needs and constraints
				of infrastructure activities; and
			e.	considering where more than minor residual
				adverse effects remain from (c) biodiversity
				having regard to offsetting; and
			f.	considering where more than minor residual
				adverse effects cannot be biodiversity offset in
				<u>(e) an</u> environmental <u>biodiversity</u> compensation
				measure where there are more than

Provisions to which submission relates:	Position:	Reasons:	Relief:
			minor residual adverse effects that cannot be avoided, remedied or mitigated.
		\$511.042	Then for Regionally Significant Infrastructure include the following two new policies:
			Outside the coastal environment manage the effects of new and the re-consenting of existing Regionally Significant Infrastructure by:
			g. <u>avoiding effects on historical and cultural</u> <u>values, significant natural areas, and</u> <u>outstanding natural features or landscapes to</u>
			the extent practicable; h. minimising mitigating or remedying adverse effects on historical and cultural values, natural environment values that cannot be
			avoided; i. recognising the technical, operational and functional needs and constraints of infrastructure activities;
			j. <u>Biodiversity offsetting more than minor residual</u> <u>adverse effects that cannot be avoided,</u> <u>remedied or mitigated; and</u>
			k. <u>If more than minor residual adverse effects</u> <u>remain after biodiversity offsetting then</u> <u>consider Environmental biodiversity</u>

Provisions to which submission relates:	Position:	Reasons:	Relief:
			compensation measures to ensure that any residual adverse effect is no more than minor.
			And then add a new policy to address maintenance, operation and upgrading of RSI
			Outside the coastal environment manage the effects of operation, maintenance and upgrading of existing Regionally Significant Infrastructure by:
			 a. Avoiding significant adverse effects and the adverse effects after the conclusion of the maintenance or upgrading or operation are the same or similar to before the activity being undertaken; and b. Then consider offsetting and environmental compensation measures where there are more than minor residual adverse effects that cannot be avoided, remedied or mitigated.
I-P10	Support in Part	Recognize that National Grid is very important	Amend to reflect that there may be instances in the Coastal Environment where avoidance of indigenous biodiversity may be required
I-P13	Support in part	It is not clear what types of environments this policy is aimed at given that I-P2 and I-P3 already address the Coastal Environment and SNAs and other important natural and cultural matters outside the Coastal Environment.	Amend Manage the adverse effects of infrastructure on the environment by: a. avoiding, remedying or mitigating the adverse effects of substantial upgrades to, or

Provisions to which submission relates:	Position:	Reasons:	Relief:
		This policy should appropriately be aimed for infrastructure in general at values that are not covered by I-P2 and I-P3 (and those others recommended by Forest & Bird) Under the RPS infrastructure in general must comply with RPS policies 4.4.1 and 4.6.1 and 4.6.2	the development of new infrastructure, including effects on: i. natural and physical resources; ii. amenity values; iii. sensitive activities; iv. the safe and efficient operation of other infrastructure; v. the health, well-being and safety of people and communities. b. avoiding radio, electric and magnetic emissions that do not meet the recongised standards or guidelines; c. requiring the undergrounding of network utilities in Urban zones and the Settlement zone where it: i. is technically feasible; ii. is justified by the extent of adverse visual effects; and iii. provides for the safety of the community.
Notes	Support in part	Note 1 only refers to other District Wide Matters as potentially applying. It should say that Area Specific Matters may apply as well	Amend to include reference "Area-Specific Matters Chapter"
Renewable Electricity Generation			
REG-O3	Support in part	The word 'minimise' is not appropriate and does not reflect the terminology used in RMA, s5	Amend: " <u>avoid, remedy or mitigate minimise</u> "

Provisions to which submission relates:	Position:	Reasons:	Relief:
		This chapter does not have any rules that address indigenous biodiversity.	
		It may be that this objective is better reflected in the IB chapter.	
REG-P5	Oppose	This policy mirrors I-P2. Forest & Bird concerns are the same as those for I-P2	Amend same as relief above for I-P2, replace the words Regionally Significant Infrastructure with 'Renewable Electricity Generation'
REG-P6	Oppose	This policy mirrors I-P3 Forest & Bird's concerns are the same as those for I-P3	Amend same as a relief above for I-P3, replace the words Regionally Significant Infrastructure with 'Renewable Electricity Generation'
Notes	Support in part	Note 1 only refers to other District Wide Matters as potentially applying. It should say that Area Specific Matters may apply as well	Amend to include reference "Area-Specific Matters Chapter"
Notes	Support in part	Note 1 only refers to other District Wide Matters as potentially applying. It should say that Area Specific Matters may apply as well	Amend to include reference "Area-Specific Matters Chapter"
REG-R3; R4; R5	Support in part	The scope of these activities is not clear. Within the Restricted discretionay matters of discretion it list vegetation clearance. The context of the wording seems to imply that the activity includes vegetation clearance. It should be made abundantly clear that this rule does not apply to indigenous vegetation clearance and that the IB chapter on indigenous vegetation clearance apply	Amend to make abundantly clear that these activities do not include indigenous vegetation clearance or areas of non-indigenous vegetation that is significant habitat for indigenous fauna.
Natural Environment Values			
Ecosystems and Indigenous Biodiversity			

S511.049

S511.050

S511.051 S511.052 S511.053

	Provisions to which submission relates:	Position:	Reasons:	Relief:
	IB-02	Oppose	Fails to give effect to the environmental bottom lines approach required under the RMA. Human centric and	Amend
S511.054			use orientated.	<u>The extent and dversity of</u> Indigenous biodiversity <u>across</u>
			There will be threatened indigenous biodiversity which	<u>the district is managed to</u> maintain <u>ed its extent and</u>
			occurs outside areas identified as SNAs	diversity in a way that provides for the social, economic
	N 01: ::			and cultural well-being of people and communities.
S511.055	New Objective	Support	Consider New Objectives to encourage landowners to protect, and enhance biodiversity	Add
				Landowners are encouraged and supported to protect
				and enhance the biodiversity values of their land.
	New Objective	Support	Ecosystem services are little acknowledged in this plan, yet they forma critical part of the environment	Add
S511.056			,	The ecosystem services provided by areas of indigenous
				biodiversity are recognized and enhanced. These
				services include increased resilience to the effects of
				<u>climate change.</u>
S511.057	IB-P1	Oppose in	SNAs need to be identified and mapped throughout	Amend to reflect district wide mapping and rules
	10.00	part	the district not just where landowners agree	applicable to SNAs
	IB-P2	Oppose in part	RMA, s75 says a district plan must give effect to the NZCPS and the RPS.	Amend to give full effect to RPS and the NZCPS, policy 11(a) and (b)
S511.058				
			This policy is a good start, however, this policy does	
			not give full effect to the RPS, policy 4.4.1(1). And	
			NZCPS policy 11	
			For example the NZCPS, policy 11(a) and the RPS,	
			policy 4.4.1(1)(a) requires the avoidance of adverse effects on inidigenous taxa that are listed as	
			threatened or at-risk.	

	Provisions to which submission relates:	Position:	Reasons:	Relief:
			Reliance solely on the criteria may not necessarily pick these matters up. These need to be expressly listed in the plan to give full effect to the higher order documents.	
			Also (b) only picks up one of the matters in RPS, policy 4.4.1(2) when there actually 3. Also the NZCPS, policy 11(b) lists 6 individually.	
			A useful comparison and perhaps template is the proposed Northland Regional Plan, policy D.2.18 or the Whangarei District Plan, CA. 1.3 (4) and . This policy mirrors the RPS, policy 4.4.1. RMA, s75(4) and (5) says a district plan must not be inconsistent with a regional plan.	
a	IB-P3	Oppose in Part	Many of the reasons listed for IB-P2 apply to this policy in regards to giving effect to the RPS, policy 4.4.1. This policy only partially gives effect to the RPS.	Amend to give full effect to the RPS. Policy 4.4.1 for indigenous biodiversity outside of the coastal environment.
,			A useful comparison and perhaps template is the proposed Northland Regional Plan, policy D.2.18. This policy mirrors the RPS, policy 4.4.1. RMA, s75(4) says a district plan must not be inconsistent with a regional plan.	
	IB-P4	Neutral	Forest & Bird tentatively supports this policy but wishes to see where discussions on other policies land	Retain
1	IB-P5	Oppose	This policy is trying to do too much. It is combining the protection of SNAs elements with maintenance of other indigenous biodiversity into one policy direction.	Delete in the first instance, if not deleted then Amen as follows

S511.060

Provisions to which submission relates:	Position:	Reasons:	Relief:
		Sub policy (a) - Existing primary production areas are already cleared or highly modified so shouldn't generally be captured by the RPS SNA definition. The maintenance of biodiversity will likely be the only provisions applying. The wording of this sub-policy does not align with the wording of the other three sub-policies and gives primary production activities primacy over the protection and maintenance of indigenous biodiversity. There are no higher document directions indicating this should be the case. ALso the term "unreasonable" is far too ambiguous. The sub-policy if it remains requires tightening up. Sub-Policy (b) and (c) are already provided for in the infrastructure and renewable energy chapters. It also gives all infrastructure primacy over indigenous biodiversity when there is no higher order direction for this Sub-policy (d) could be retained in a separate format.	Ensure that the management of land use, <u>development</u> and subdivision to protect Significant Natural Areas and maintain indigenous biodiversity is done in a way that: a) Does not impose unreasonable restrictions on Allows for existing primary production activities, to continue particularly on highly versatile soils where the Significant Natural Areas's values are protected and indigenous biodiversity values are maintained;
IB-P6	Support in part	Non-regulatory methods are supported but also need district wide mapping and rules around SNA protection	Amend to reflect introduction of district wide mapping and rules for SNAs in addition to non-regulatory methods. Amend to include reference to consideration of nature based solutions to mitigating the effects of climate change e.g wetlands and afforestation to mitigate drought and flood effects. Amend to include potential for a reduction or waiver of rates where there is good pest and weed control in place or where maintenance/enhancement of indigenous biodiversity will provide significant

	Provisions to which submission relates:	Position:	Reasons:	Relief:
				ecosystem services e.g. wetland establishment to mitigate flood risk to the wider area.
S511.063	IB-P8	Support in part	Eco sourcing of native plants extremely important to protect variations in species genetics	Amend Assist with protections of Promote the protection of species that are endemic to Northland by promoting, supporting and using eco-sourcinged plants from within the ecological district
S511.064	IB-P9	Support in part	Question the practicality and enforceability of requiring landowners to manage pest species. This would be a particularly onerous requirement for owners of large blocks of native forest. Focus on non-regulatory methods may be more appropriate. This policy would have more success if it was restricted to subdivision and development consents rather than as a general provisions applicable to all landowners.	Amend to clarify that restrictions on pet ownership and pest/weed control will be considered as conditions of consent for subdivision and development.
S511.065	IB-P10	Support in part	Support the broad identification of matters that may be considered but the provision should also include development.	Amend "Manage development, land use and subdivision"
S511.066	Rules in general	Support in Part	The chapter rules say the rules simply apply to all zones. However, there is a mismatch between the proposed plan and the National Environmental Standard for Freshwater. Under the NES-FW 2020, reg 54 vegetation clearance is a non-complying activity. The rules are not permitted to be more lenient than the NES-FW.	Amend so as not to conflict or be more lenient than the NES-FW
	Rules in general	Support in Part		
S511.067	IB-R1	Oppose in part	Para(2) – Dead trees should not be removed from SNAs but may be felled for safety reasons. Leaving	Amend

Provisions to which	Position:	Reasons:	Relief:
submission relates:			
submission relates:		them to rot down in situ is critical for nutrient cycling and providing habitat for native species. Sub-policies 3 and 12 does not protect or maintain indigenous biodiversity when it is found in a permitted activity. Allowing for vegetation clearance that is covered in the listed documents abrogates Council's authority. Sub-policy 4 is to lose and needs to refer directly to the Northland Regional Pest Plan or directions under the Biosecurity Act Sub-policy 6 – clearance within 20 meters is to far and an enormous amount significant vegetation could be cleared with 20, this should be a maximum of 10 meters or limit it to the curtilage Sub-Poliy 7 – clearance of vegetation for the purposes of developing a residential unit within an SNA should be a controlled activity to enable the council to have input about what areas are to be cleared and potential mitigation / offsetting etc., Sub-policy 8 – council unlawfully abrogates its duties	2. To fell dead trees in SNAs that are a safety risk to life or property remove felled trees should remain in situ in SNAs if it is possible, no more indigenous vegetation is cleared or trimmed than is necessary for safe felling and the clearance is ndertaken in accordance with advice from a suitably qualified arborist; Delete sub-policies 3, and 12. Replace sub-policy 4 with 4. Clearance for biosecurity reasons. Clearance is for the removal of material infected y unwanted organisms as declared by the Minister for Primary industries Chief Technical Officer, or an emergency declared under the Biosecurity Act 1993; or 4X. The clearance is unavoidable in the course of removing pest plants and pest animals in accordance with any regional pest management plan or the Biosecurity Act 1993 or where this occurs as part of indigenous biodiversity restoration or enhancement Amend sub-policy 6 as: 6. To create or maintain a 10 20 meter setback Delete Sub-policy 7 and add a new controlled activity
		under ss6(c) and 31 in relation to protecting and maintaining indigenous biodiversity. All of the other	rule for new residential units in SNAs
		instruments listed have there own purposes which may not necessarily reflect the requirements of the RMA	Make sub-policy 8 at least a controlled activity Amend
		Sub-Policy 9 allows for an extremely wide clearance on either side of the fence of 3.5 m. That would accommodate an exceptionally large bulldozer or	9 not exceed 3.5 <u>1</u> m in width either side of the fence line

Provisions to which	Position:	Reasons:	Relief:
submission relates:		tractor. This should be reduced to 1 meter either side of the fence which in effect is 2 meters in total Sub-Policy 10 - Forest & Bird acknowledge that this is down from 20 year old in the previous draft, however we remain concerned. It may be difficult to determine the age of some plant species and may require expert assessment in some cases. For example in a stunted wet area and for coastal vegetation. It is not appropriate to require expert assessor in a permitted rule and this makes the rule uncertain and difficult to enforce. F&B is also concerned that this rule will result in the loss of regenerating vegetation or enhancement plantings, for example where land changes hands or land use changes. Sub-Policy 11 – needs to be tied to a specific figure to make this certain or limit it to maintenance of existing firebreaks Sub-policy 13 is very broad and could include a range of clearances. The cub-policy is uncertain at the moment because it is left to the discretion of the person udnertaking the activity to determine how much clearance should occur.	Delete sub-policy 10 consider relating this to kanuka and manuka that is less than 10 years old and is only significant because of the risk of myrtle rust or reduce it vegetation where it is possible to prove that it is no older than 5 years old. Amend sub-policy 11 11.Maintenance of firebreaks to manage fire risk Amend sub-policy13 as 13. It is for the operation, repair and maintenance of the following activities and is within 1 meter (either side) of the
IB-R3	Oppose in part	Allowing for yearly 100m2 clearance of vegetation likely to result in incremental degradation and loss of SNAs. Restricting to 50m2 clearance every 5-10 years in lower value SNAs would achieve a better balance. NOTE inconsistency between management of SNAs inland and high natural character areas in the coastal	Amend to list the most sensitive types of areas of indigenous biodiversity in the Far North and reduce the threshold for clearance to 50 square meters every 5 years.

Provisions to which submission relates:	Position:	Reasons:	Relief:
		environment to which a 50m2 over 10 year limit applies	For other less sensitive types of indigenous biodiversity keep set at 100 square meters every 5 years
IB-R4	Oppose in part	Per-1 Remnant Forests should qualify as SNAs under the broad RPS definition and as a likely Tier 1 SNA under the Forest & Bird proposed framework. The extent of clearance allowed as a permitted activity is excessive, particularly given the climate and biodiversity crises and the national level focus on revegetation. Allowable clearance will add up to very large areas where land is held in multiple titles and over longer time periods. Justifiable reasons for clearance could be provided by clearly defined exceptions related to particular activities e.g. maintaining fences and cleared farmland. How this rule will look will also be determined by weather SNAs are mapped in general. If they are not then will need to delete all threshold rules and restrict clearance in all identified / mapped SNAs and the list of important indigenous biodiversity Per-2 Clearance of up to 100m2 in a potential SNA will result in incremental loss and degradation. Without the assessment then it will be very difficult to determine if significant natural areas are being cleared Also the note is inappropriate. This note will last the life of the plan and will cause plan users confusion	Will depend on whether the Council maps SNAs Amend Per-1(2)(I) to limit permitted clearance to 500 square meters every 5 years or restrict it to clearly defined purposes e.g., maintaining cleared pasture and fence lines. Also need to Delete Per-1(2)(i) references to clearance within a remnant forest Amend Per-2(2) to limit clearance of up to 50m2 every 5 years. Delete Note
IB-R5	Oppose	Plantation forestry within an SNA should be a non-complying activity.	Amend to non-complying activity status
Natural character			

S511.069

	Provisions to which submission relates:	Position:	Reasons:	Relief:
S511.071	NATC - Objectives	Support in part	Need to assess and map natural character areas as has been done for the coastal environment. The extent of these natural character areas should	Insert new objective "Assess and identify in district plan maps natural character areas around wetland, lake, and river margins" or similar.
			reflect the need to allow for change / retreat as a result of the effects of climate change. E.g. there should be buffer zones which anticipate future	Insert new objective "Provide for changes in the location and extent of natural character areas as a result of the effects of climate change, including
			changes to their nature and/or extent.	inclusion of buffer areas to take into account increased flooding and the need for ecosystem retreat as a result of sea level rise."
S511.072	NATC-P2	Support in part	Support identification and assessment of these natural character areas. Assessment and mapping needs to be undertaken for the entire district and included within the plan.	Amend to include reference to maps of identified natural character areas inside and outside the coastal environment
			The Coastal Environment Chapter does not address natural character of wetlands lakes and river margins.	
S511.073	NATC-P3	Oppose in part	The reference to "enabling" is inappropriate in that it suggests the clearance and disturbance is a desirable activity. Suggests a highly permissive approach	Amend to "Allow for restricted amounts vegetation clearance"
S511.074	Rules Explanation	Support in Part	For some reason Note 2 only refers to the Earthworks chapter. When Rule NATC-R3 applies to both Earthworks and indigenous vegetation clearance. This	Amend The Earthworks and Ecosystems and Indigenous
			note should also relate to the Ecosystems and Indigenous Biodiversity Chapter	Biodiversity Chapter rules apply in addition to the earthwork and indigenous vegetation clearance rules in this overlay chapter, not instead of. In the event of a
			There may be further significant indigenous biodiversity beyond the areas identified as SNA in the overlays where preservation and protection is required	conflict between the earthworks <u>and ecosystems and</u> <u>indigenous biodiversity chapters</u> earthworks <u>indigenous</u> <u>vegetation rules</u> , the most stringent rule will apply.
			in accordance with the RPS. As well there may be other	

	Provisions to which submission relates:	Position:	Reasons:	Relief:
			vegetation that requires protection in alignment with the RPS, policy 4.4.1.	
511.075	NATC-R2	Support in part	This rule is referred to by NATC-R3	If NATC-R3 is not amended then will require amendment to this rule to give effect to relief sought for NATC-R3 Per-1(1)
S511.076	NATC-R3	Oppose in part	It is not clear if this rule conflicts with the NES-FW. Sub-policy Per-1(1) is to loose, same relief as requested for IB-R1(13) Sub-policy Per-1(4) is also to loose. Request same relief as for IB-R1(4)	Amend if required to so as not to be more lenient than the NES-FW Amend sub-policy 1 the same as requested for IB-R1(13) Amend sub-policy 4 the same as requested for IB-R1(4)
S511.077	NATC-S2	Support in part	NATC-(1) should refer to (4). This standards also points out the clear need for the indigenous biodiversity to apply to this chapter as well because this standard is far more lenient than IB-R3	Amend " <u>5-4</u> <u>"</u>
	Natural Features and Landscapes			
S511.078	Title	Support in part	This chapter only deals with ONLs and ONFs. It also only deals with ONF and ONLS outside the coastal environment. This chapter would also be more appropriately identified as "Outstanding natural features and landscapes" to avoid confusion as to the scope of the chapter which is different to the Natural character chapter.	" <u>Outstanding</u> Natural Features and <u>Outstanding</u> Landscapes"
S511.079	Overview	Support in part	There is need to clarify that natural landscapes and features within the coastal environment which are not identified as ONL or ONF are addressed through provisions in the Coastal environment chapter.	Amend to clarify that Coastal Environment cover landscapes and natural features that are not outstanding

	Provisions to which submission relates:	Position:	Reasons:	Relief:
S511.080	Rules Explanation	Support in Part	For some reason Note 3 only refers to the Earthworks chapter. When Rule NFL-R3 applies to both Earthworks	Amend
3511.080			and indigenous vegetation clearance. This note should	The Earthworks and Ecosystems and Indigenous
			also relate to the Ecosystems and Indigenous	Biodiversity Chapter rules apply in addition to the
			Biodiversity Chapter	earthwork and indigenous vegetation clearance rules in this overlay chapter, not instead of. In the event of a
			There may be further significant indigenous	conflict between the earthworks <u>and ecosystems and</u>
			biodiversity beyond the areas identified as SNA in the overlays where preservation and protection is required	<u>indigenous biodiversity chapters</u> earthworks <u>indigenous</u> vegetation rules, the most stringent rule will apply.
			in accordance with the RPS. As well there may be other	vegetation rates, the most stringent rate will apply.
			vegetation that requires protection in alignment with the RPS, policy 4.4.1.	
	NFL-R3	Oppose	There is a risk that including this rule will lead to	Delete in first instance
S511.081			contradictions with the IB and earthwork rules.	
				Or
				Amend to include conditions that ensure compliance
				with the IB and earthworks rules.
	NFL-R7	Oppose	Forest & Bird does not support the rule for extending mineral extraction activities in ONL's and ONFs. The	Delete Rule
S511.082			extension of such existing activities would more appropriately be non-complying in ONL's and	Then create new rule \$511.083
			prohibited in ONFs. This is because while ONLs may be	"Extension to Mineral Extraction activity in ONL
S511.083			able to absorb some further modification from	Activity Status: non-complying"
S511.084			quarrying activities the same can not be said for ONFs. New quarrying activities should be prohibited for both	And another New Rule
			ONLs and ONFs as should new plantation forestry.	And another New Rule
				"Extension to Mineral Extraction activity in ONF
				Activity Status: prohibited"

Subdivision Subdivision Rules in General Support in Part Subdivision Rules in General Support in Part Support in General Support in Part Support in Part Support in General Support in Part Support in discretionary activity. However, there are no scheduled SNAs in the Plan and it is unknown when the Plan will schedule any. SUB-R17 should apply to all SNAs not just scheduled SNAs There needs to be an assessment of a property for an SNA prior to any subdivision so the land owner can work out which rules will apply. As drafted the subdivision rules have the potential to carve up SNAs throughout the district and these rules	Provisions to which submission relates:		Reasons:	Relief:
Subdivision Subdivision Rules in General Support in Part Subdivision Rules in General Support in Part Support in General Support in Part Support in Part Support in General Support in Part Support in discretionary activity. However, there are no scheduled SNAs in the Plan and it is unknown when the Plan will schedule any. SUB-R17 should apply to all SNAs not just scheduled SNAs There needs to be an assessment of a property for an SNA prior to any subdivision so the land owner can work out which rules will apply. As drafted the subdivision rules have the potential to carve up SNAs throughout the district and these rules	NFL-S3	L-S3 Oppose		
Subdivision Rules in General Support in Part Subdivision Rules in General Support in Part Subdivision Rules in General Subject in Part Subject in Part Subject in General Subject in Part Subject in discretionary activity. However, there are no scheduled SNAs in the Plan and it is unknown when the Plan will schedule any. Subject in Part Subject in Part				Amend to include conditions that ensure compliance with the IB and earthworks rules.
General Part discretionary activity. However, there are no scheduled SNAs in the Plan and it is unknown when the Plan will schedule any. SUB-R17 should apply to all SNAs not just scheduled SNAs There needs to be an assessment of a property for an SNA prior to any subdivision so the land owner can work out which rules will apply. As drafted the subdivision rules have the potential to carve up SNAs throughout the district and these rules	Subdivision	odivision		
do not give effect Council's responsibilities under the RMA, s6(c) and the RPS.			discretionary activity. However, there are no scheduled SNAs in the Plan and it is unknown when the Plan will schedule any. SUB-R17 should apply to all SNAs not just scheduled SNAs There needs to be an assessment of a property for an SNA prior to any subdivision so the land owner can work out which rules will apply. As drafted the subdivision rules have the potential to carve up SNAs throughout the district and these rules do not give effect Council's responsibilities under the	Amend rules so SNAs are protected this may require an assessment before all subdivisions are commenced to determine activity status
SUB-R17 Support in Agree subdivision of land containing an SNA should be If SNAs not scheduled then amend activity:	SUB-R17	• • • • • • • • • • • • • • • • • • • •	Agree subdivision of land containing an SNA should be an SNA. However, the propsoed plan does not have any scheduled SNAs. It is unknown when the plan will schedule any SNAs. If SNAs are not mapped then the land owner will need to work out if the land does actually contain an SNA. This condition should be	If SNAs not scheduled then amend activity: Subdivision of a site containing a scheduled SNA
General District Wide	General District Wide	neral District Wide		

Coastal environment

	Provisions to which submission relates:	Position:	Reasons:	Relief:
S511.088	Overview	Support in Part	It appears that the focus of the coastal environment chapter is on natural character, however a number of provisions refer broadly to the coastal environment and its values while others are specific to ONL and ONF. It is confusing that the policies cover both ONL and ONF but there are no rules that cover these features	Add wording to reflect that the section covers other characteristics and values of the Coastal Environment, e.g. ONLs & ONFs Make it abundantly clear in an explanation somewhere that rules covering ONL and ONFs in the coastal environment are covered in the ONF and ONL chapter
	Chapter in General	Support in part	Forest & Bird considers that the term "development" must also be specified in the provisions which refer to 'land use and subdivision'. "Development is specifically referred to in the NZCPS.	Add S511.089-S511.096 "development," in front of land use and subdivision in every instance the phrase is utilized in the chapter.
S511.097	Rules Explanation	Support in Part	For some reason Note 3 only refers to the Earthworks chapter. When Rule CE-R3 applies to both Earthworks and indigenous vegetation clearance. This note should also relate to the Ecosystems and Indigenous Biodiversity Chapter There may be further significant indigenous biodiversity beyond the areas identified as SNA in the overlays where preservation and protection is required in accordance with Policy 11 of the NZCPS.	The Earthworks and Ecosystems and Indigenous Biodiversity Chapter rules apply in addition to the earthwork and indigenous vegetation clearance rules in this overlay chapter, not instead of. In the event of a conflict between the earthworks and ecosystems and indigenous biodiversity chapters earthworks indigenous vegetation rules, the most stringent rule will apply.
S511.098 S511.099	CE-P2 & P3	Support in Part	Generally support the sirective wording of these policies. However, when APP1 is analysed it is slightly confusing between ONL, ONFs, natural character and the Coastal Environment. Certain 'Areas/Characteristics" seem to apply to natural character, natural features and landscapes. However it is difficult to resolve which parts of APP1 should apply and what characteristics and qualitied are being	Clarify the relationship between all the elements of APP-1 and P2 and P3 to makes sure all the applicable values, characteristics and qualities are protected and preserved as required.

	Provisions to which submission relates:	Position:	Reasons:	Relief:
			protected or preserved. This is because the ONL and ONFs only discuss values, not characteristics. The criteria for Coastal Environment discuss characteristics. These characteristics of the Coastal Environment do not seem to include ONL, ONFs, and outstanding natural character in APP1	
S511.100	CE-R3	Oppose	There is a risk that including this rule will lead to contradictions with the IB and earthwork rules. The standards do look more strict than the IB chapter for areas that are in a ONC, HNC and other	Or Amend to include conditions that ensure compliance with the IB and earthworks rules or make them even more strict
S511.101	CE-R5	Support in Part	CE-R5 fails to require the removal of demolished materials from a site	Amend with conditions requiring the removal of demolition material
S511.102	CE-R8	Support	Support prohibition on any new mineral extraction activities in the coastal environment	Retain
S511.103	CE-R9	Support	Support prohibition on land fills, managed fills and clean fills	Retain
S511.104	CE-S3	Support in part	Support strict limits on vegetation clearance and earthworks in high and outstanding natural character areas. Particularly CE-S3(3) appears to override the IB provisions in regards to SNAs. This is not clear and should be tightened up.	Amend to ensure alignment with any amendments to CE-R3 above to make sure these rules and standards are at least as strict as the IB chapter or even stricter.
	Genetically modified organisms			
S511.105	Whole chapter	Support	Forest & Bird support a precautionary approach to GMO. It accepts that rigorously contained research into GMA methods of pest and weed can take place under strict conditions of consent.	Retain

	Provisions to which submission relates:	Position:	Reasons:	Relief:
S511.106	Treaty settlement land overlay			
0012/1200	Whole chapter	Support	Support general concept of a Treaty settlement land overlay as a useful tool	Retain overlay approach
S511.107	TSL-P3	Oppose in part	Need to include more specific recognition of the importance of protecting and enhancing natural values, including protection of SNAs	Amend
	Mineral extraction overlay			
S511.108	ME in General	Neutral	In general there is no explanation to how this chapter should interact with the IB chapter and in many respects this chapter is lacking in protecting significant indigenous biodiversity and maintenance of other indigenous biodiversity	Amend to ensure compliance with the IB chapter
			This chapter should be amended to ensure compliance with the IB chapter	
S511.109	ME-O1	Support in part	Support reference to meeting District's needs rather than international / global corporate needs	Retain
S511.110	ME-P2	Support in Part	Should only apply to the Mineral Extraction Overlay	Amend to include reference to 'Mineral Extraction Overlay'
S511.111	ME-P3	Oppose	Forest & Bird considers that mineral extraction activities should not be provided for outside of the Mineral Extraction overlay Further the conditions are entirely loose to serve as any sort of restraint. For example any level of public benefit seems to loose. (c) is far too ambiguous to serve useful purpose. Also (d) is already provided for in ME-P2	Delete Or amend so it is not "Provide". A possible alternative is consider then amend sub-policies to reflect simple, clear and enforceable provisions that may be reflected in standards or conditions.

	Provisions to which submission relates:	Position:	Reasons:	Relief:
			Need to check extent of "Natural Environment Overlays" referred to in (b) and consider need for amendment here	
S511.112	ME-P4	Neutral	It is not entirely clear why a policy that pertains specifically to the rural production zone is found in the Mineral Extraction Overlay chapter.	Move to appropriate chapter
S511.113	ME-P5	Support in Part	This policy needs to apply specifically to the Mineral Extraction Overlay area. Additionally this policy does not go far enough in terms of protecting indiegenous biodiversity in accordance with RPS policy 4.4.1(3)	Amend to include reference to Mineral Extraction Overlay within the policy Amend to protect indigenous biodiversity in accordance with RPS, policy 4.4.1(3)
S511.114	ME-P6	Support in Part	This policy needs to also reflect the protections afforded to NZCPS, policy 11(a), RPS policy 4.4.1(1) and s6(c) matters.	Amend so as to avoid adverse effects on NZCPS policy 11(a) and s6(c) matters. Add SNAs
S511.115	ME-P7	Support in part	This policy only works if ME-P6 is amended to ensure the NZCPS, policy 11, RPS 4.4.1 and s6(c) are complied with	Add reference to SNAs in ME-P6
S511.116	Notes to Rules	Support in Part	Need to make it abundantly clear that the IB rules will apply	Amend to include reference IB Chapter
S511.117	ME-R2	Oppose	The Council should retain an ability to refuse consent for the expansion of mineral extraction activities. At the time of assessment of the overlay the knowledge of the site may not have been comprehensive enough to identify all important values	Change activity status to restricted discretionary
	Rural Production Zone			
S511.118 S511.119	General	Neutral	This chapter covers mineral extraction activities and farm quarries. However, there is no policy direction in the Chapter to reflect the rules to mineral extraction	Include objectives and policies to reflect the rule status of mineral extraction activities in accordance with the relief set out below.
S511.120	RPROZ	Oppose	This activity should only be permitted in the Mineral Extraction Overlay. This rule covers the same thing as	Change activity status to Controlled

	Provisions to which submission relates:	Position:	Reasons:	Relief:
			the ME rule on prospecting and exploration just not in the ME Overlay.	
S511.121	RPROZ	Oppose	This activity should be a discretionary activity outside of the Mineral Extraction Overlay	Change activity status to discretionary
	Natural Open Space Zone			
S511.122	NOSZ-01	Support in part	This and every other objective should use consistent language. This is one of few spots if not only spot where the term ecological values is used. Various other terms are used throughout the plan such as environmental values, natural values, indigenous biodiversity values and natural environment values. The plan should pick one term and stick with it. Even within this chapter itself it uses multiple variations such as ecological, natural and indigenous biodiversity.	Amend The natural environment, ecological Other Objectives and Policies throughout the plan may require amendment to reflect a consistent message and language.
S511.123	NOSZ-R2	Oppose	It is difficult to envision how an impermeable surface that covers 10% or 1000 square meter whichever is the lesser of a site in a Natural Open Space Zone does not cause some sort of adverse effect	This should be a controlled activity enabllign the Council to at least control where the surface is located in the very least but recommend restricted discretionary.
S511.124	NOSZ-R6	Oppose in part	Not clear what a leisure facility is and why it should be permitted. It is not defined in the Plan. If leisure facilities includes the likes of shelters these can be quite large and have effects. If it does these should likely comply with the new building rule and standards	Amend so make is clear that leisure facilities such as shelters come under the permitted rule for buildings and structures.
	Part 4 Appendices & Schedules			
S511.125	SCHED4	Support in part	Support having the schedule but the schedule does not have any SNAs listed. This schedule should be filled with SNAs	Fill this Schedule with SNAs