

Remember submissions close at 5pm, Friday 21 October 2022

Proposed District Plan submission form

Clause 6 of Schedule 1, Resource Management Act 1991

Feel free to add more pages to your submission to provide a fuller response.

Form 5: Submission on Proposed Far North District Plan

TO: Far North District Council

This is a submission on the Proposed District Plan for the Far North District.

Submitter details:

Full Name:	Antony Michael MICHELLE		
Company / Organisation Name: (if applicable)	NZ Agricultural Aviation Association	ssociation	
Contact person (if different):			
Full Postal Address:	NZ Agricultural Aviation Association	ssociation	
	PO Box 2096, Wellington, 6140	6140	
Phone contact:	Mobile: 0274 325 085	Home:	Work:
Email (please print):	eonzaaa@aviationnz.co.nz	Z	
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(B) Does not relate Note: if you are a person wh a submission may be limited	(B) Does not relate to trade competition or the effect of trade competition u are a person who could gain advantage in trade competition through the on may be limited by clause 6(4) of Part 1 of Schedule 1 of the Resource M.	(B) Does not relate to trade competition or the effect of trade competition Note: If you are a person who could gain advantage in trade competition through the submission, your right to make a submission may be limited by clause 6(4) of Part 1 of Schedule 1 of the Resource Management Act 1991	nission, your right to make ement Act 1991
The specific provisions of th Refer attached document	The specific provisions of the Plan that my submission relates to are: Refer attached document	elates to are:	



Important information:
1. The Council must receive this submission before the closing date and time for submissions (5pm 21 October 2022)



- 2 Plan Review. will be made available on council's website. Your submission will only be used for the purpose of the District Please note that submissions, including your name and contact details are treated as public documents and
- ω (please ensure you include an email address on this submission form). Submitters who indicate they wish to speak at the hearing will be emailed a copy of the planning officers report

Send your submission to:

Post to: Proposed District Plan

Strategic Planning and Policy, Far North District Council Far North District Council,

Private Bag 752

KAIKOHE 0400

Email to: pdp@fndc.govt.nz

Or you can also deliver this submission form to any Far North District Council service centre or library, from 8am - 5pm Monday to Friday.

Submissions close 5pm, 21 October 2022

Please refer to pdp.fndc.govt.nz for further information and updates

Please note that original documents will not be returned. Please retain copies for your file

Note to person making submission

one of the following applies to the submission (or part of the submission): Please note that your submission (or part of your submission) may be struck out if the authority is satisfied that at least

- It is frivolous or vexatious
- It discloses no reasonable or relevant case
- It would be an abuse of the hearing process to allow the submission (or the part) to be taken further
- It contains offensive language
- advice on the matter. person who is not independent or who does not have sufficient specialised knowledge or skill to give expert It is supported only by material that purports to be independent expert evidence but has been prepared by a

FAR NORTH DISTRICT COUNCIL DISTRICT PLAN

IN THE MATTER

of the Proposed Draft of the District Plan

STATEMENT BY TONY MICHELLE (EXECUTIVE OFFICER)
FOR THE NEW ZEALAND AGRICULTURAL AVIATION ASSOCIATION
19/10/2022

1. ABOUT NZAAA

fertilisers, agrichemicals, and vertebrate toxic agents (VTA's) for the purposes of: The New Zealand Agricultural Aviation Association (NZAAA), a division of Aviation New Zealand (AvNZ), represents fixed-wing and helicopter operators engaged in applying

- Primary production
- Forestry production
- Crop protection and disease control
- Weed and pest control
- Biosecurity threats
- Biodiversity and conservation values

add an estimated \$2.7BN annually to primary production for the NZ economy alone. operating circa 76 fixed-wing aircraft and 248 helicopters. Services provided by our industry The industry is made up of circa 109 Civil Aviation Authority (CAA) certificated organisations

biosecurity threats, and protecting biodiversity values. maintaining and enhancing primary sector production, ensuring animal welfare, responding to Agricultural aviation activities are deemed to be an essential service that is crucial in

website at https://www.qualityplanning.org.nz/index.php/node/709 An in-depth description of agricultural aviation activity can be found on the Quality Planning

EXECUTIVE OFFICER QUALIFICATIONS AND EXPERIENCE

Tony Michelle, Executive Officer (EO) NZAAA

application, and pest eradication (including International and NZ offshore islands). sold my interests in a Company that I owned and managed for 33 years specializing in industry since 1983 completing 11,000+ hours of flying as a helicopter pilot. I have recently agricultural aviation activities including land and aquatic weed control, crop protection, fertiliser My name is Tony Michelle, and I am the EO of NZAAA. I have been in the agricultural aviation

AND HELICOPTER LANDING AREAS AGRICULTURAL AVIATION ACTIVITIES - THE USE OF RURAL AIRSTRIPS

NZAAA submits that agricultural aviation activities be a permitted activity – Rationale

- Agricultural aviation adds significant value to farming and primary production for the NZ economy
- feed deficit crunch points Animal welfare is dependent on timely applications of fertilser at critical seasonal
- areas where the safety risks are too high for ground application Agricultural aviation is used for the application of fertilisers and agrichemicals in
- Rapid responses to biosecurity threats are critical
- Pest and disease outbreaks cannot always be forecast
- Agricultural aviation is critical in maintaining and enhancing NZ's biodiversity values

- V effective applications require operational flexibility to optimise suitable conditions vertebrate toxic agents (VTA's) are variable and often unpredictable. Safe and Suitable weather conditions for the application of agrichemicals, fertilisers,
- V biosecurity threats, and enhancing NZ's biodiversity values regulation will have a detrimental effect on primary production, ability to respond to Agricultural aviation operates in a highly regulated environment and additional
- V and an ancillary activity to primary production activities Agricultural aviation activities are part of the rural character of the rural environment
- V Agricultural aviation activity is intermittent or infrequent - multiple flights are usually periods, therefore, the overall effects are limited and minor. undertaken over a relatively short period with no subsequent activity over long

land that NZAAA seeks as a permitted activity for agricultural aviation activities ground – that is the take-off and landing – not while the aircraft is in the air. As such NZAAA notes that the Council is limited to managing aviation activities while on the rules can be included for the areas where aircraft take-off and land. It is this use of the

the permitted activity that is sought. intermittent basis. Aircraft depots/bases that are used on a regular basis are not part of NOTE: Our submission relates to rural airstrips and helicopter landing areas used on an

Specific definitions relating to agricultural aviation activities should be included in the

4 AGRICULTURAL AVIATION AS A PERMITTED ACTIVITY

NZAAA considers that there permitted in your district plan: are two ways that agricultural aviation activities could be

(a) production, farming, biosecurity, and biodiversity activities; Agricultural aviation activities be included as an ancillary activity to primary

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(3) primary production, farming, biosecurity, and biodiversity activities; agricultural aviation activities using rural airstrips or helicopter landing areas for Inclusion of a specific permitted activity rule that provides for intermittent

AND

noise restrictions. agricultural aviation activities are part of the rural environment and exempt from Recognition in the noise provisions of the Plan that noise for intermittent

for other types of aircraft landings and take-offs at airports or aircraft depots NOTE: This rule would be separate from other rules that may manage the use of land

DEFINITIONS THAT COULD BE INCLUDED IN THE PLAN FOR CLARITY

Aircraft as defined in the RMA 1991:

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the surface of the earth. the reactions of the air otherwise than by the reactions of the air against Aircraft means any machine that can derive support in the atmosphere from

same effects that the council is addressing. UAVs are aircraft under this definition. similar size and capacity to conventional manned aircraft and therefore will have the Rationale - this definition "future proofs" the plan. For example - UAV's (unmanned aerial vehicles or drones) are an emerging technology that will eventually have a

Rural airstrip

whether wholly or partly, for the landing, departure, movement, or servicing of aircraft in the rural area. Rural airstrip means any defined area of land intended or designed to be used,

Helicopter landing area

designed to be used, whether wholly or partly, for helicopter movement or servicing. Helicopter landing area means any area of land, building, or structure intended or

Agricultural aviation activity

wing aeroplanes, helicopters, and unmanned aerial vehicles (UAV's) agrichemicals, or vertebrate toxic agents (VTA's). For clarity, aircraft includes fixedbiodiversity purposes including stock management, and the application of fertiliser, rural airstrip or helicopter landing area for primary production, biosecurity, Agricultural aviation activity means the intermittent operation of an aircraft from a

Day

end of civil evening twilight (ECT). aircraft hours conducted between the beginning of civil morning twilight (MCT) and the The definition of a **"Day"** as it relates to agricultural aircraft activities is 10.5 hours

NOTE. A day is defined in the Civil Aviation rules as: the hours between

- (1) the beginning of morning civil twilight, which is when the centre of the rising sun's disc is 6 degrees below the horizon; and
- setting sun's disc is 6 degrees below the horizon (2) the end of evening civil twilight, which is when the centre of the

to minimise the adverse effects on bees. In the event, the council decides to limit the and/or environmental safety. Additionally - insecticides are applied after 1700 hours forced to cease operations after a short operational period in the interests of flight unsuitable weather conditions) health and safety risk by being unduly restrictive (i.e. encouraging pilots to operate in production, weed, and pest control, biosecurity threats, and conservation purposes. It compromise the ability of the industry to provide services for animal welfare, primary number of days in the plan it is important to ensure that the limitation does not Rationale – Operations are limited by the suitability of weather and often aircraft are also important to ensure these limitations do not create an environmental and/or

7. SPECIFIC FEEDBACK RELATING TO THE PROPOSED DRAFT PLAN

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
Definitions	AGRICULTURAL AVIATION ACTIVITIES New	n/a	NZAAA seeks to have agricultural aviation defined to include primary production, biosecurity, and conservation activities undertaken by agricultural aviation	Add a new definition: Agricultural aviation activities; means the intermittent operation of an aircraft from a rural airstrip or helicopter landing area for primary production activities, and; conservation activities for biosecurity, or biodiversity purposes; including stock management, and the application of fertiliser, agrichemicals, or vertebrate toxic agents (VTA's). For clarity, aircraft includes fixed-wing aeroplanes, helicopters, and unmanned aerial vehicles (UAV's).
Definitions	AIRCRAFT	n/a	NZAAA seeks to have the definition of an aircraft included as defined by the RMA to future proof the plan	Add a new definition: S182.002 Aircraft; means any machine that can derive support in the atmosphere from the reactions of the air otherwise than by the reactions of the air against the surface of the earth

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
Definitions	CONSERVATION ACTIVITY	Support in part	NZAAA supports the definition of Conservation activities. NZAAA seeks the addition of the word "biosecurity" to the definition for clarification and the inclusion of agricultural aviation for weed and pest control activities in the definition.	Add to the definition: means the use of land for activities undertaken for the purposes of maintaining, protecting and/or enhancing the natural, historic and/or ecological values of a natural or historic resource. It may include activities which assist to enhance the public's appreciation and recreational enjoyment of the resource and includes: planting; pest and weed control including the use of agricultural aviation; plant and tree nurseries; and track construction. S182.003
Definitions	Farming	Support in part	NZAAA seeks that agricultural aviation is specifically included in the definition of farming so it is clear that it is part of the farming activity	Add to the definition: Means the use of land for the purpose of agricultural, pastoral or horticultural or apicultural activities including accessory buildings and agricultural aviation but excludes S182.004
Definitions	GENERAL AVIATION ACTIVITY	Support in part	NZAAA seeks to have a separate definition for Agricultural Aviation as above	Delete from the definition: S182.005 • Agricultural aviation

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
Definitions	HELICOPTER LANDING AREA New	n/a	NZAAA seeks to have a definition of a Helicopter Landing Area included in the plan	Add a new definition: S182.006 Helicopter landing area; means any area of land, building, or structure intended or designed to be used, whether wholly or partly, for helicopter movement or servicing
Definitions	IMPROVED PASTURE New	n/a	NZAAA seeks a definition of Improved Pasture as defined in the National Policy Statement for Freshwater Management 2020 (NPSFM 2020) to clarify rules relating to the clearance of native vegetation	Add a new definition: S182.007 Improved Pasture; means an area of land where exotic pasture species have been deliberately sown or maintained for the purpose of pasture production, and species composition and growth has been modified and is being managed for livestock grazing
Definitions	PRIMARY PRODUCTION	Support	NZAAA supports the definition that is consistent with the NPS definition	Retain the definition \$182.008
Definition	Plantation Forestry activity	Support in part	NZAAA seeks the inclusion of agricultural aviation for forestry activities as it is not included as part of the NES-PF	Add to the definition: For the purposes of this Plan Plantation Forestry includes agricultural aviation activities. \$182.009
Definitions	RURAL AIRSTRIP New	n/a	NZAAA seeks to have a definition of a Rural Airstrip included in the plan	Add a new definition: Rural airstrip; \$182.010

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
				means any defined area of land intended or designed to be used, whether wholly or partly, for the landing, departure, movement, or servicing of aircraft in the rural area.
District-wide matters Strategic Direction Rural environment	SD-RE-O1	Support	NZAAA supports enabling strategies so that Primary production activities are able to operate efficiently and effectively	Retain the strategy \$182.011
District-wide matters Strategic Direction Rural environment	SD-RE-O2	Support	NZAAA supports the protection of highly productive land	Retain the strategy \$182.012
District-wide matters Strategic Direction Natural environment	SD-EP-O3	Support	NZAAA supports protecting ecosystems particularly weed and pest control, and, biosecurity	Retain the strategy \$182.013
District-wide matters NATURAL ENVIRONMENT VALUES Ecosystems and indigenous biodiversity	IB-P5	Support	NZAAA supports policies that do not impose unreasonable restrictions on existing primary production activities	Retain the policy \$182.014
District-wide matters	IB-P7	Support in part	NZAAA policies that actively support and provide for the management of pest plants and pest animals to enhance biodiversity values	Add to the policy statement: \$182.015 Encourage, support and provide for the active management of pest plants and pest animals

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
NATURAL ENVIRONMENT VALUES Ecosystems and indigenous biodiversity				
District-wide matters NATURAL ENVIRONMENT VALUES Ecosystems and indigenous biodiversity	IB-R1	Support in part Oppose in part	NZAAA supports the rule that permits the clearance of indigenous vegetation from land which was previously cleared for the purposes of maintaining improved pasture NZAAA seeks to have the addition of Improved Pasture added for clarity NZAAA opposes any timeframe limitations on the clearance of indigenous vegetation for the purposes of maintaining improved pasture	The addition of a new clause: 14. the clearance of regenerating indigenous vegetation for the maintenance of improved pasture (include a definition of Improved Pasture as sought above) Delete part of 10: 5182.016 10. The removal or clearance from land which was previously cleared and the indigenous vegetation to be cleared is less than 10 years old;
District-wide matters NATURAL ENVIRONMENT VALUES Ecosystems and indigenous biodiversity	IB-R4	Oppose in Part	NZAAA opposes limiting the clearance of indigenous vegetation in the Rural Production zone, Horticulture zone, Māori Purpose zone and Treaty Settlement Land Overlay to 5,000m2 if not in a remnant forest over a 5-year period. NZAAA seeks to have the Operative Plan limitation of 2 ha's retained.	Amend rule IB-R4 PER 1: 2. (i) Rural Production zone, Horticulture zone, Māori Purpose zone and Treaty Settlement Land Overlay – 20,000m2 if not in a remnant forest, otherwise 500m2 in a remnant forest; \$182.017

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
General District Wide Matters Noise	NOISE-O2	Support	NZAAA supports the objective that new sensitive activities are located and designed to avoid reverse sensitivity effects	Retain the objective \$182.018
General District Wide Matters Noise	New objective	n/a	NZAAA submits that existing noise-generating activities should be able to continue functioning	Add objective: S182.019 Lawfully established and permitted noisegenerating activities can continue to function and operate
General District Wide Matters Noise	NOISE-R1	Oppose in part	NZAAA seeks to have a separate rule for agricultural aviation activities	Include new rule as below "NOISE-RX Agricultural aviation activities" \$182.020
General District Wide Matters Noise	NOISE-R7	Oppose in part	NZAAA seeks a separate permitted activity rule for agricultural aviation therefore the exemption in NOISE-R7 is not needed.	Amend NOISE-R7 by deleting: iii) Cropping, topdressing and spraying for the purpose of farming or conservation carried out in the Rural Production, Horticulture zones or within Significant Natural areas on a seasonal, temporary or intermittent basis for a period up to 30 days in any 12 month period S182.021
General District Wide matters - Noise	NOISE-RX	New rule	NZAAA seeks a specific rule for agricultural aviation activities to ensure that they are adequately provided for in the Plan.	Include a new rule NOISE-RX Agricultural aviation activities

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
				Rural production zone Horticulture Zone S182.022
				Open Space and Recreation Zone
				Natural Open Space Zone Agricultural aviation activities for the
				purpose of farming, forestry or conservation on a seasonal, temporary or intermittent basis for a period up to 30 days in any 12 month period or 315 aircraft hours (whichever is the greater).
General District Wide Matters - NOISE	NOISE-S4	Support in part	NZS6807:2994 Noise management and land use planning for Helicopter landing areas is not an appropriate standard for the temporary and intermittent use of helicopters for agricultural aviation activities.	Amend NOISE-S4 Note by adding: NZS6807:1994 does not apply to agricultural aviation activities. S182.023
General District Wide Matters Temporary Activities	TA-R5	Support in part	NZAAA seeks to have agricultural activities for conservation activities provided for under a new rule. It should be clear that TA-R5 does not apply to agricultural aviation.	Include a new rule (as above): \$182.024 NOISE-RX Agricultural aviation activities
Area-specific matters General Rural Zone Rural Production	RPROZ-01	Support	NZAAA supports recognising the importance of primary production and its long-term protection	Retain the objective \$182.025

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
Area-specific matters General Rural Zone Rural Production	RPROZ-02	Support	NZAAA supports recognising compatible activities that support primary production	Retain the objective \$182.026
Area-specific matters General Rural Zone Rural Production	RPROZ-03	Support	NZAAA supports the protection for primary production activities from reverse sensitivity effects	Retain the objective \$182.027
Area-specific matters General Rural Zone Rural Production	RPROZ-P1	Support	NZAAA supports the enabling of primary production and recognition that typical adverse effects should be anticipated and expected	Retain the policy \$182.028
Area-specific matters General Rural Zone Rural Production	RPROZ-P2	Support in part	NZAAA supports enabling and recognising primary production as the predominant land use. NZAAA seeks to have agricultural aviation acknowledged as part of the rural character	Retain the policy and add: S182.029 b. enabling a range of compatible activities that support primary production activities, including ancillary activities, agricultural aviation, rural produce manufacturing, rural produce retail, visitor accommodation and home businesses
Area-specific matters General Rural Zone Rural Production	RPROZ-P3	Support	NZAAA Supports ensuring that reverse sensitivities and non-productive activities do not impact on primary production	Retain the policy \$182.030
Area-specific matters General Rural Zone Rural Production	RPROZ-P4	Support	NZAAA supports ensuring that subdivision maintains or enhances the rural character of the RPROZ including noise and dust associated with the rural environment	Retain the policy \$182.031

Plan section	Plan provision	Support / Oppose	Reason	Decision sought
Area-specific matters General Rural Zone Rural Production	RPROZ-R7	Support in part	NZAAA supports farming activities as a permitted activity subject to the inclusion of the amendments sought to the definition	Add to the definition of Farming Activity as previously sought \$182.032
Area-specific matters General Rural Zone Rural Production	RPROZ-R8	Support in part	NZAAA supports conservation activities as a permitted activity subject to the inclusion of the amendments sought to the definition	Add to the definition of Conservation Activity as previously sought \$182.033
Area-specific matters Zones Open space and recreation zones Natural open space	NOSZ-01	Support	NZAAA supports the protection and enhancement of the Natural Open Space zone	Retain the objective \$182.034
Area-specific matters Zones Open space and recreation zones Natural open space	New Policy	n/a	NZAAA seeks recognition in the Plan that vegetation may need to be removed for weed, pest, biosecurity, and biodiversity purposes	Add an additional Policy: S182.035 Provide for the clearance of weeds and pests for biosecurity and biodiversity purposes.
Area-specific matters Zones Open space and recreation zones Natural open space	NOSZ-R4	Support in part	NZAAA supports conservation activities as a permitted activity subject to the inclusion of the amendments sought to the definition	Add to the definition of Conservation Activity as previously sought \$182.036

Plan section	Plan provision	Support /	Reason	Decision sought
		Oppose		
Horticulture Zone	HZ-P3	Support in part	Ancillary activities for horticulture should include agricultural aviation	Amend HZ-P3: S182.037 Enable horticulture and associated ancillary activities, including agricultural aviation, that support the function of the Horticulture Zone.

Continued next page.....

7. ADDITIONAL INFORMATION

Agricultural Aviation Noise

economy. Operations are an intermittent seasonal activity, not year-round Noise from agricultural aviation activity is generally accepted in rural areas as beneficial to the

are reviewed, updated, and implemented. Efficiencies and new technologies can lead to turbine aircraft and agricultural aircraft noise emissions continue to be reduced as procedures lowering the noise profile further. Agricultural aircraft technology has seen much of the fleet transition to efficient larger capacity

Minimising Risk

that in turn draw turbulent air back down towards the ground which can lead to: Generally, to minimise risk, agricultural aviation activities occur during settled weather which occurs as the ground warms and causes surface air to rise and mix with upper air currents occurs in the early morning and late evening when thermal mixing is least. Thermal mixing

- The risk of the product being blown off target into adjoining areas
- operations are suspended until the conditions are suitable The risk to flight safety with conditions deteriorating to the extent that flying

Economic Impacts

production - particularly animal welfare as it relates to the early spring application of fertiliser. to biosecurity and pest and disease outbreaks coupled with the detrimental effects on primary Restricting agricultural aviation activities would compromise the industry's ability to respond

wilding conifers from NZ along with weed and pest control on conservation land and other plays a significant role in the drive toward Predator-free 2050, the MPI program to eradicate public lands such as riverbeds and lakes. Agricultural aviation is a key tool in protecting NZ's biodiversity values. Agricultural aviation

<u>Standards</u>

monitored, and audited by the Civil Aviation Authority. Management System (SMS) under the Civil Aviation Rule Part 100. SMS is certified All CAA certificated Agricultural operators require an operating and effective Safety up to the point of imminent flight at which time the Civil Aviation regulations come into effect. Agricultural aviation activities are heavily regulated with the HSWA Act managing operations

"Agricultural rating" and remain under supervision for a further 1000 hours of productive specific role training in agricultural operations of at least 75 hours of flight time to attain an In addition to a Commercial pilot license, agricultural-rated pilots undertake extensive agricultural flight time.

This is available to all agricultural aviation operators and pilots in New Zealand, not just Aviation NZ has a pilot noise abatement training program for both helicopters and fixed-wing NZAAA and AvNZ members. It trains pilots to minimise noise effects through the way they

operate their aircraft (power settings, flight paths, manoeuvring etc). Noise abatement training is based on the "Fly Neighbourly" program administered by the Helicopter Association International (HAI). Training is renewed biannually.

activities with you and provide further information to assist in your plan development. We would welcome the opportunity to discuss specific provisions for agricultural aviation

Tony Michelle EO NZAAA eonzaaa@aviationnz.co.nz 0274 325 085