Submission# 482



001 Remember submissions close at 5pm, Friday 21 October 2022

Proposed District Plan submission form

Clause 6 of Schedule 1, Resource Management Act 1991

Feel free to add more pages to your submission to provide a fuller response.

Form 5: Submission on Proposed Far North District Plan

TO: Far North District Council

This is a submission on the Proposed District Plan for the Far North District.

1. Submitter details:

| Full Name: | Jonathan Bhana-Thomson | | | |
|---|---|--|--|--|
| Company / Organisation Name: (if applicable) | House Movers Section of New Zealand Heavy Haulage Association Inc | | | |
| Contact person (if different): | Stuart Ryan (Lawyer for th | e Association) | | |
| Full Postal Address: | | | | |
| | Level 11, 59 High Street | , Auckland, New Zealand | | |
| Phone contact: | Mobile: Home: Work: 021 2860 230 021 2860 230 09 357 0599 | | | |
| Email (please print): | stuart@stuartryan.co.nz | | | |
| 2. (Please select one of th | e two options below) | | | |
| I could not gain an advantage in trade competition through this submission I could gain an advantage in trade competition through this submission | | | | |
| | | <i>igh this submission, please comp</i> t matter of the submission that | | |
| | ts the environment; and | affect of trade competition | | |
| (B) Does not relate to trade competition or the effect of trade competition | | | | |
| I am not directly affected by an effect of the subject matter of the submission that: (A) Adversely affects the environment; and | | | | |
| (B) Does not relate to trade competition or the effect of trade competition | | | | |
| Note: if you are a person who could gain advantage in trade competition through the submission, your right to make a submission may be limited by clause 6(4) of Part 1 of Schedule 1 of the Resource Management Act 1991 | | | | |
| The specific provisions of the Plan that my submission relates to are: | | | | |
| (please provide details including the reference number of the specific provision you are submitting on) | | | | |
| (refer attached submission) | | | | |
| | | | | |
| | | | | |



| Confirm your position: Support Support In-part Oppose (please tick relevant box) |
|--|
| (refer attached submission) |
| My submission is: |
| (Include details and reasons for your position) |
| (refer attached submission) |
| I seek the following decision from the Council: (Give precise details. If seeking amendments, how would you like to see the provision amended?) |
| (refer attached submission) |
| I wish to be heard in support of my submission |
| L I do not wish to be heard in support of my submission (<i>Please tick relevant box</i>) |
| If others make a similar submission, I will consider presenting a joint case with them at a hearing Yes No |
| Do you wish to present your submission via Microsoft Teams? Yes No |
| Signature of submitter: |
| (or person authorised to sign on behalf of submitter) |
| Date: 21 October 2022 |
| (A signature is not required if you are making your submission by electronic means) |

Important information:

- 1. The Council must receive this submission before the closing date and time for submissions (5pm 21 October 2022)
- 2. Please note that submissions, including your name and contact details are treated as public documents and will be made available on council's website. Your submission will only be used for the purpose of the District Plan Review.



3. Submitters who indicate they wish to speak at the hearing will be emailed a copy of the planning officers report (please ensure you include an email address on this submission form).

Send your submission to:

Post to: Proposed District Plan Strategic Planning and Policy, Far North District Council Far North District Council, Private Bag 752 KAIKOHE 0400

Email to: pdp@fndc.govt.nz

Or you can also deliver this submission form to any Far North District Council service centre or library, from 8am – 5pm Monday to Friday.

Submissions close 5pm, 21 October 2022

Please refer to pdp.fndc.govt.nz for further information and updates.

Please note that original documents will not be returned. Please retain copies for your file.

Note to person making submission

Please note that your submission (or part of your submission) may be struck out if the authority is satisfied that at least one of the following applies to the submission (or part of the submission):

- It is frivolous or vexatious
- It discloses no reasonable or relevant case
- It would be an abuse of the hearing process to allow the submission (or the part) to be taken further
- It contains offensive language
- It is supported only by material that purports to be independent expert evidence but has been prepared by a person who is not independent or who does not have sufficient specialised knowledge or skill to give expert advice on the matter.

SUBMISSION NUMBER





Proposed District Plan Strategic Planning and Policy, Far North District Council, Private Bag 752 KAIKOHE 0400

Attention: District Plan Review

By email: pdp@fndc.govt.nz

Submission on the Proposed Far North District Plan – Provision Relocated Buildings & **Dwellings**

Introduction

- 1. The House Movers Section of the New Zealand Heavy Haulage Association Inc (the "Association") represents firms and individuals engaged in building removal and relocation throughout New Zealand.
- 2. The Far North District Council has sought submissions on the Proposed Far North District Plan ("Proposed Plan").
- 3. This submission relates specifically to the management and activity status of the relocation of buildings.
- The Association wishes to ensure that regulatory controls through District Plans properly 4. reflect the purpose and intentions of the Resource Management Act 1991 as expressed in the decision of the Environment Court in New Zealand Heavy Haulage Association Inc v The Central Otago District Council (Environment Court, C45/2004, Thompson EJ presiding). In that decision the Environment Court held that there was no real difference in effect and amenity value terms between the in situ construction of a new dwelling and relocation of a second-hand dwelling, subject to appropriate permitted activity performance standards.

Plan Provisions in the Proposed Plan

- 5. The Association provided feedback in a letter sent to the Far North District Council on 17 December 2018.
- 6. In the Proposed Plan, "relocated building" is defined as:

...a used building more than 2 years old that has been removed from a site, from within or from outside the District, and transported to another site. The definition includes used buildings that have been divided into sections for the purpose of transport and reassembly on the new site. The definition also includes alterations or additions to such buildings that occur concurrently with their initial establishment on the new site.

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21 October 2022



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Submission on the Proposed Far North District Plan – Rules for Relocated Buildings

7. The below table summarises the activity status in the Proposed Plan to the relocation of a building:

| Zone | Activity Status | Rule |
|--|---------------------------------|--|
| Carrington Estate | Permitted | Relocation of buildings (CAR-R2) |
| | | Relocation of buildings where they are not within or adjoining the approved building footprint in the Carrington Estate Development Plan and Schedule (CAR-R7) |
| Heritage area Overlays – All zones | Non-complying | Relocation of a Scheduled Heritage Resource (HA-R12) |
| | Prohibited | Demolition or relocation of the specified scheduled heritage resource (HA-R14) |
| Historic Heritage – All zones outside of heritage area overlays | Discretionary with standards | Relocation of a scheduled heritage resource (HH-R7) |
| Historic Heritage – All zones outside of heritage areas overlays | Prohibited | Demolition or relocation of specified scheduled heritage resource |

- 8. It appears there is no separate activity status for relocated buildings (which are not heritage resources) in any of the zones aside from Carrington Estate. Accordingly, it would appear there is a need to expressly provide for relocated buildings (especially dwellings) as a permitted activity in order to avoid the application of any default rule.
- 9. The definition of "building" in the Proposed Plan is taken from the NPS and is:

...a temporary or permanent movable or immovable physical construction that is: a) partially or fully roofed; and

b) fixed or located on or in land;

c) but excludes any motorised vehicle or other mode of transport that could be moved under its own power

10. Under the Proposed Plan, the activity of "*new buildings or structures, and extensions or alterations to existing buildings or structures*" is a permitted activity in most zones (i.e. General residential, rural production, rural lifestyle Rural residential etc.). This rule does not adequately cover relocated buildings which may not be 'new' (unless new transportable).

Reasons for Submission

- 11. The Proposed Plan definition of "building" does not clearly include relocated buildings, and the existence of a separate definition of relocate buildings in the Proposed Plan appears to create a distinction between "buildings" and "relocated buildings".
- 12. It is not clear that the permitted activity status applied in most zones to "*new buildings and structures*" also applies to the relocation of buildings. It is submitted that relocated buildings





Submission on the Proposed Far North District Plan – Rules for Relocated Buildings

should have the same status as new buildings, and subject to the same performance standards unless there is any specific overlay or control which applies e.g. historic heritage.

Relief

S482.001

S482.002

S482.003

S482.004

S482.005 S482.006

S482.007

S482.008

S482.009 S482.010

S482.011

S482.012 S482.013

S482.014

S482.015

S482.017

S482.019 S482.020

- 13. The Association seeks relief which **supports**:
 - a. Express provision in the Far North District Plan for relocated buildings (especially dwellings) as a permitted activity, in <u>all</u> zones where new buildings and structures are provided for as a permitted activity, for relocated buildings that meet performance standards and criteria, as set out in **Schedule 1** attached.
 - b. Council retaining a degree of control over relocated buildings through the use of performance/permitted activity standards, including by the use of a pre-inspection report (a template for a building pre-inspection report is attached as **Schedule 2**).
 - c. Restricted Discretionary activity status for relocated buildings that do not meet the permitted activity status standards.
 - d. Consequential or further relief including to the relevant objectives, policies and provisions of the proposed plan in order to give effect to the submissions above.
- S482.016 14. The Association **does wish** to be heard in support of this submission.
- S482.01815.If others make a similar submission, the Association will consider presenting a joint caseS482.019with them at a hearing

S482.021 Yours faithfully

Stuart Ryan Barrister

Cc:

Address for Service

Stuart Ryan barrister by email: <u>stuart@stuartryan.co.nz</u> phone (021) 286 0230

And to: Jonathan Bhana-Thomson Chief Executive





Submission on the Proposed Far North District Plan – Rules for Relocated Buildings

New Zealand Heavy Haulage Association Inc Po Box 3873, **Wellington 6140**

Email: jonathan@hha.org.nz



Submission on the Proposed Far North District Plan – Rules for Relocated Buildings

Schedule 1 – Permitted Activity Performance Standards for Relocated Buildings

- 1. Any relocated dwelling complies with the relevant standards for permitted activities in the District Plan.
- 2. Any relocated building intended for use as a dwelling must have previously been designed, built and used as a dwelling.
- 3. A building pre-inspection report shall accompany the application for a building consent for the destination site. That report is to identify all reinstatement works that are to be completed to the exterior of the building. The report shall include a certification by the property owner that the reinstatement works shall be completed within the specified 12 month period.
- 4. The building shall be located on permanent foundations approved by building consent, no later than 2 months of the building being moved to the site.
- 5. All other reinstatement work required by the building inspection report and the building consent to reinstate the exterior of any relocated dwelling shall be completed within 12 months of the building being delivered to the site. Without limiting (c) (above) reinstatement work is to include connections to all infrastructure services and closing in and ventilation of the foundations.



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Submission on the Proposed Far North District Plan – Rules for Relocated Buildings

Schedule 2 – Building Pre-Inspection Report







Building Pre-Inspection Report for Relocation

New Location Address Region

For: Council Name

Date of report

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APPENDICES

APPENDIX A – PHOTOGRAPHS

1.0 GENERAL INFORMATION

1.1 Introduction

This Building Pre-Inspection report accurately records the external condition of the *dwelling house/garage/ancillary building* to be relocated and to establish all reinstatement works required to the exterior of the building after relocation to a workmanlike standard and to achieve a tidy appearance to meet requirements of the District Plan.

Limited inspection of the interior has been undertaken for the purpose of the Report.

The Report confirms whether the building is considered Safe and Sanitary.

The Report also identifies site-specific requirements including but not limited to the requirement for; the construction of the new foundations, new retaining walls, service connections, water and sewerage treatment (if applicable).

The Report must be read in conjunction with the condition table and photographs provided, which assist in providing a representation of the condition of the premises prior to the commencement of the relocation.

The Report has been prepared by *Name* of *Company Name* as per our instruction/agreement dated on behalf of our clients *Name*

1.2 Applicants Contact Details

| Applicant: | Applicant (clients) name |
|-----------------------------|--------------------------|
| Contact address: | Contact address |
| Telephone: | |
| Email: | |
| Any Additional information: | |

| Agent: | Authorised agent |
|-----------------------------|------------------|
| Contact address: | Contact address |
| Telephone: | |
| Email: | |
| Any Additional information: | |

1.3 Building details

| Type of building | Dwelling house, garage, ancillary building | |
|--|---|--|
| Approximate age of building: | Provide date range i.e. 1940-1950 | |
| Brief Description: | Number of storeys, approximate size, roof, walls, floor construction, additional features | |
| Proposed site address: | Address of the intended site of the relocated building | |
| Site address where the building was inspected: | Address | |
| Proposed Use of Building | Dwelling house, residential garage, ancillary | |
| Previous Use of the Building | Relocated building must have been previously designed, built and used as a dwelling (Except previously used garage and ancillary buildings) | |
| Inspection Dates & Weather: | Date and weather at the time of inspection | |
| Inspection by: | Name of inspector | |
| Other persons present: | Name of other parties present | |
| Building Consent Status | Has Building Consent documentation been prepared for the relocation works. | |

1.4 Reporting Conditions

This Report has been prepared under the following conditions of engagement:

- The survey is based on a visual inspection only; therefore it is not possible to guarantee that all concealed areas containing defects will be accessible (floor voids, roof voids, etc). No intrusive investigation will therefore be undertaken.
- Signs of water ingress will be searched for during the completion of the survey, however the Report cannot warrant that the building is free from water penetration, from defective roofing, cladding, rainwater goods, rising damp or the like unless evident at the time of our visual survey.
- Only areas where safe access is possible have been inspected.
- The Report is provided for the use of the client identified in section 1.1 and the council and may not be used by others without written permission. The writer of this report accepts no liability to third parties who may act on the report.
- This Report must be read in conjunction with photograph and condition tables provided.
- This Report is for the purposes of the District Plan. The Report also requires a safe and sanitary declaration for the purposes of the Building Act 2004.

1.5 Exclusions

This report **does not** include comment about the following:

- a) The structure of the building unless otherwise commented upon;
- b) The surrounding neighbourhood;
- c) The value of the property;
- d) Illegal Works; and
- e) Internal condition of the building unless otherwise commented upon.

Additionally, no search has been made of:

- f) Local Authority rates;
- g) Government Valuation; or
- h) LIM or PIM reports.

1.6 Definitions

The following defines the condition comments of the elements surveyed:

- Good: Items that have suffered minimal weathering, wear or decay and are free from any visual defects.
- Reasonable: Items that have worn through 'normal' use and weathering, and is in commensurate condition to the building age and use.
- Poor: Items that are worn, decayed or weathered either due to the age, abnormal use or lack of maintenance.

1.7 Areas Accessed

Example:

The external envelope of the subject building viewed from ground floor level and where safely accessed by ladder from ground level.

Internally, our inspection was limited to those parts of the buildings that could be safely accessed and a head and shoulders inspection of the roof space.

Access was gained into the subfloor space....

| | RMA 1991 – Mandatory External Reinstatement | | | | |
|------|---|--|--------------------------|---|---|
| Item | Construction Element | Description | Condition | Required Upgrades & Comments | Photograph |
| 1 | Roof | Corrugated iron/fibre cement sheet, concrete tile, metal tile, butynol membrane, other | Good/Reasonable/ Poor | None/ Repaint/ Re-roof etc | Insert multiple photographs if/as required under any of the below sub-headings. |
| 2 | Spouting and Downpipes | PVC, metal, butynol membrane, other | Good/Reasonable/ Poor | None/ Repaint/ Replace etc Example: Repair all timber fascias, barges as well as rainwater goods to ensure surface moisture discharges into new Council approved outlet at new site location. | |

| | RMA 1991 – Mandatory External Reinstatement | | | | | |
|------|---|--|--------------------------|---|------------|--|
| Item | Construction Element | Description | Condition | Required Upgrades & Comments | Photograph | |
| 3 | Wall Cladding | Fibre cement weatherboard/sheet, timber weatherboard, Board and batten, metal sidings, other | Good/Reasonable/ Poor | None/ Repaint/ Replace etc | | |
| 4 | Foundation cladding | NA | NA | Foundation cladding is to be installed as specified in the Building Consent | | |
| 5 | Window and Door Joinery | Powder coated aluminium, timber, steel, single glazed, double glazed | Good/Reasonable/ Poor | None/ Install new joinery/Repair and redecorate existing joinery Example: Repair and repaint window and door joinery. Replace all broken glass immediately after relocation. | | |

3.0 BUILDING ACT REQUIREMENTS

This Report is for purposes required by the District Plan. It is not a report to address matters required by the Building Act.

A building consent is required for the relocation of this building and all subsequent works as a consequence. The building work must be designed and undertaken by Licensed Building Practitioners with the appropriate category of licence (certain homeowner exemptions <u>may</u> apply). This Pre-inspection Report must be submitted to council with an application for building consent.

The building consent documents must be provided to council along with the appropriate fees and proof of ownership (Certificate of Title less than 3 months old or sale and purchase agreement for the proposed site).

The site specifics must be appropriately designed to include foundations, considering, layout, sizing, position, bracing, ventilation, access etc.

4.1 SAFE AND SANITARY

Comment is required.

Licensed Building Practitioner <u>MUST</u> give a declaration regarding whether the building is/isn't Safe and Sanitary.

Note:

If the building is not considered safe and sanitary then give reasons. (example: evidence of leaky building)

4.2 HEALTH & SAFETY

Set out below is a description of the health and safety concerns identified.

Example:

Building materials identified are suspected to contain asbestos. This includes, but not limited to fibre cement claddings, vinyl flooring and soffit linings. Asbestos is relatively safe when encapsulated, but is dangerous to health when fibres become air borne. This can occur when the building materials are damaged or become degraded.

No specialist laboratory testing has been carried out to confirm the presence or absence of asbestos or any other material hazardous to health. All comments are based upon a visual inspection only.

It is recommended that a specialist asbestos surveyor be instructed to identify the risks present.

5.0 ESTIMATE OF COSTS OF EXTERNAL REINSTATEMENT WORKS

The estimate of costs of external reinstatement works is the sum of [to insert]

Note:

Allow a contingency sum for any damage in transit

"Reinstatement Works" means the extent of the work required to the exterior of the Relocated Building as specified in the Building Pre-Inspection Report for the purposes of the District Plan. The exterior reinstatement works will not include matters regulated by the building legislation or connection to foundations; but may include matters required by the District Plan for work to be undertaken and completed to the exterior of the building to a workmanlike standard and to achieve a tidy appearance, including, without limitation:

- (a) Repair of broken windows and window frames;
- (b) Repair of rotten weatherboards or other damaged wall cladding;
- (c) Necessary replacement or repair of roof materials;
- (d) Cleaning and/or painting of the exterior where necessary e.g. roof, walls, window frames etc;
- (e) Repair of transit damage; and/or
- (f) Replacement and painting of baseboards or other foundation cladding.

6.0 LICENSED BUILDING PRACTITIONER SIGNATURE

I, certify that the information provided is true and correct and that the building described above appears to have applied with the relevant Building Regulations at the time of its construction, and (if a dwelling) the building has been previously designed, built and used as a dwelling (Except previously used garage and ancillary buildings).

Author

Peer Reviewer

Signed:

If undertaken/available

Qualifications LBP Category, BOINZ, RICS, NZIBS, ANZIA etc

For and On Behalf of Company Name

Address

Inspectors business address

Telephone Email Telephone business number Email business address

7.0 OWNER DECLARATION

I acknowledge that failure to complete any mandatory work identified in 2.0 'Mandatory Condition Table' relating to the reinstatement of the building may lead to council taking enforcement action under the Building Act 2004, or Resource Management Act 1991, including by way of a notice to fix, infringement notice, abatement notice, enforcement order, or prosecution.

| Signed: | (PRINT) |
|---------|---------|
| Owner | |
| | |
| Signed: | (PRINT) |
| Owner | |
| | |
| Signed: | (PRINT) |
| Owner | |

| Elevation description i.e. Front Elevation | Elevation description i.e. Rear Elevation | Elevation description |
|--|---|-----------------------|
| | | |
| Elevation description | Elevation description | Elevation description |

| Elevation description | Elevation description | Elevation description |
|-----------------------|-----------------------|-----------------------|
| | | |
| Elevation description | Elevation description | Elevation description |

Additional Comments and Notes